SENATE

REPORT 108–197

## SERVICEMEMBERS CIVIL RELIEF ACT

NOVEMBER 17, 2003.—Ordered to be printed

Mr. Specter, from the Committee on Veterans' Affairs, submitted the following

# REPORT

[To accompany S. 1136]

The Committee on Veterans' Affairs, to which was referred the bill (S. 1136) to restate, clarify, and revise the Soldiers' and Sailors' Civil Relief Act of 1940, having considered the same, reports favorably thereon with an amendment in the nature of a substitute and recommends that the bill, as amended, do pass.

## INTRODUCTION

On May 22, 2003, Committee Chairman Arlen Specter introduced S. 1136, the proposed "Servicemembers Civil Relief Act" (hereinafter, "SSCRA"). Committee Member Jim Bunning is an original cosponsor of S. 1136. Committee Member Lindsey Graham was later added as a cosponsor of S. 1136.

On April 7, 2003, Committee Member Zell Miller introduced S. 792, a bill to restate, clarify, and revise the "Soldiers' and Sailors' Civil Relief Act of 1940." Committee Member Saxby Chambliss is an original cosponsor of S. 792. Committee Member Patty Murray was later added as a cosponsor of S. 792.

On April 7, 2003, Committee Member E. Benjamin Nelson introduced S. 806, a bill to, among other things, improve the benefits and protections provided for regular and reserve members of the Armed Forces deployed or mobilized in the interest of the national security of the United States. Senators Barbara Mikulski, Thomas Daschle, Carl Levin, Patrick Leahy, Hillary Rodham Clinton, Jeff Bingaman, and Tim Johnson are original cosponsors of S. 806.

#### COMMITTEE HEARINGS

On July 10, 2003, the Committee held a hearing on, among other bills, S. 792, S. 806, and S. 1136. Testimony was received by the Committee from: The Honorable Daniel L. Cooper, Under Secretary for Benefits, Department of Veterans Affairs (hereinafter, "VA"); Mr. Craig W. Duehring, Principal Deputy Assistant Secretary of Defense for Reserve Affairs, Department of Defense (hereinafter, "DOD"); Mr. Philip R. Wilkerson, Deputy Manager of Operations and Training, Veterans Affairs and Rehabilitation Division, The American Legion; Mr. Dennis Cullinan, Director, National Legislative Service, Veterans of Foreign Wars of the United States; Mr. Rick Surratt, Deputy National Legislative Director, Disabled American Veterans; Mr. Carl Blake, Associate Legislative Director, Paralyzed Veterans of America; and Mr. Richard Jones, National Legislative Director, AMVETS.

Testimony was submitted for the record by Mr. Robert D. Evans, Director of Governmental Affairs, American Bar Association.

# COMMITTEE MEETING

After carefully reviewing the testimony from the foregoing hearing the Committee met in open session on September 30, 2003, and voted by unanimous voice vote to report favorably S. 1136, as amended.

## SUMMARY OF THE COMMITTEE BILL AS REPORTED

- S. 1136, as reported, (hereinafter "the Committee bill") contains various amendments to the Soldiers' and Sailors' Civil Relief Act of 1940 that would:
  - 1. Rename the Soldiers' and Sailors' Civil Relief Act of 1940 as the Servicemembers Civil Relief Act; and
  - 2. Restate, clarify, and revise the Soldiers' and Sailors' Civil Relief Act of 1940.

# TITLE I—GENERAL PROVISIONS

Title I of the Committee bill would:

- 1. Define certain terms (section 101).
- 2. Provide that the Act would apply to any judicial or administrative proceeding commenced in any court or agency in any jurisdiction in the United States, but would not apply to criminal proceedings (section 102).
- 3. Protect persons who are secondarily liable for a servicemember's obligations (such as sureties, guarantors, endorsers, or comakers) by, among other things, extending to them the protections of the Act, and allowing courts, when a judgment or decree is vacated or set aside under the Act, to take similar action with respect to secondarily liable persons (section 103).
- 4. Provide relief and protections of the Act to citizens of the United States in service in the armed forces of allies of the United States (section 104).
- 5. Require the armed services to provide written notice to their members, and to persons entering service, of their rights under the Act (section 105).

- 6. Extend protections under the Act to members of reserve components ordered to service and to individuals who have been drafted into service (section 106).
- 7. Authorize servicemembers to waive rights and protections afforded by the Act and specify that certain waivers be in writing (section 107).
- 8. Provide that a request by a servicemember for protection under the Act not be the basis for, among other things, denials of credit or insurance, or adverse credit reports (section 108).
- 9. Define who might be a servicemember's legal representative for purposes of enforcing rights under the Act (section 109).

#### TITLE II—GENERAL RELIEF

Title II of the Committee bill would:

- 1. Require that courts, in actions in which the defendant is in service and does not make an appearance, grant a minimum 90-day stay of proceedings upon application of counsel or upon court motion if the court determines that there may be a defense to the action that cannot be presented without the presence of the defendant or in cases where, after due diligence, counsel has been unable to contact the defendant or otherwise determine if a meritorious defense exists (section 201).
- 2. Provide, when a servicemember has notice, for a minimum 90-day stay of proceedings before final judgments in civil actions and allow for additional stays based on the continuing material effect of military duty on the servicemember's ability to appear; require the appointment of counsel for the servicemember when an application for an additional stay is refused; and specify that an application for a stay would not constitute an appearance for jurisdictional purposes and would not be deemed to be a waiver of any substantive or procedural defense (section 202).
- 3. Prohibit penalties for a servicemember's failure to carry out the terms of a contract during the period of a stay, and authorize a court to reduce or waive fines or penalties for failure to carry out the terms of a contract if a servicemember's ability to perform was materially affected by service (section 203).
- 4. Authorize courts to stay judgments or orders against servicemembers, or vacate or stay attachments or garnishments, when a servicemember's compliance is materially affected by service (section 204).
- 5. Authorize stays of actions, proceedings, attachments, or executions to remain in effect for the period of service, and up to 90 days thereafter, while still allowing plaintiffs to proceed against non-servicemember defendants (section 205).
- 6. Provide that a servicemember's time in service would not be included in any period of limitation for bringing actions by or against a servicemember, and would exclude the period of a servicemember's service from computing the period for redemption of real property that has been sold or forfeited to enforce a tax obligation or assessment (section 206).
- 7. Limit annual interest rates on obligations incurred by a servicemember, or jointly by a servicemember and his or her spouse, before the servicemember's entry into service to 6 percent, while also allowing courts to grant relief to creditors if the ability

of the servicemember to pay interest in excess of the cap is not materially affected by service (section 207).

TITLE III—RENT, INSTALLMENT CONTRACTS, MORTGAGES, LIENS, ASSIGNMENT, LEASES

Title III of the Committee bill would:

- 1. Protect a servicemember and his or her dependents during a period of service from eviction from their homes (in cases where the rent in question does not exceed \$2,400, adjusted annually), except by court order (section 301).
- 2. Require a court order for rescission or termination for breach of contract by a servicemember during a period of service for the purchase or lease of real or personal property entered into prior to such service, and for which a deposit or installment has been paid (section 302).
- 3. Authorize a court to stay proceedings or adjust the obligation in the case of claims filed to enforce a mortgage (or trust deed) when the servicemember's ability to comply with the obligation has been materially affected by service (section 303).
- 4. Authorize a court to appoint three disinterested parties to appraise a property when a stay has been granted in a proceeding to foreclose on a mortgage and, based on the appraisal and if undue hardship to the servicemember's dependents would not result, authorize the court to order the amount of the servicemember's equity in the property be paid to the servicemember or his or her dependents as a condition of foreclosing on a mortgage (section 304).
- 5. Allow termination of leased premises occupied or intended to be occupied by a servicemember or a servicemember's dependents for a residential, professional, business, agricultural or similar purpose. It would also allow servicemembers to terminate leases of motor vehicles when: (a) The lease is entered into before service and the servicemember receives orders activating him or her for not less than 180 days; or (b) the lease is entered into during service and the servicemember receives orders that either activate him or her for not less than 180 days or that designate a permanent change of station outside the continental United States (section 305)
- 6. Provide that where any life insurance policy on the life of a person who enters active military service has been assigned before entry into service to secure payment of a debt, the assignee of the policy (except the insurance company in connection with a policy loan) could not, during the period of service or within one year thereafter, exercise any right or option obtained under the assignment without a court order except as specified (section 306).
- 7. Prohibit the enforcement of a storage lien against a servicemember during a period of military service and for 90 days thereafter without a court order (section 307).
- 8. Entitle a dependent of a servicemember, upon application to a court, to the protections of this title if the dependent's ability to comply with a lease, contract, bailment, or other obligation is materially affected by reason of the servicemember's military service (section 308).

TITLE IV—LIFE INSURANCE

Title IV of the Committee bill would:

1. Define certain terms (section 401).

2. Allow an insured servicemember, or the insured's legal representative or beneficiary, to apply for protection from a lapse of a life insurance policy (up to a policy amount of \$250,000, or an amount equal to the maximum amount of Servicemembers' Group Life Insurance) by providing for a guarantee of payment of premiums, and interest on premiums, by the United States (section 402).

3. Require, among other things, that an application for protection

under this title be in writing (section 403).

4. Require VA to determine whether a policy is entitled to protection under this title and, if so, provide that the policy would not lapse or otherwise terminate for nonpayment of premiums, or interest on premiums, during the insured's period of service and for two years thereafter (section 404).

5. Prohibit a dividend or other monetary benefit under a policy to be paid to an insured while the policy is protected under this title, and prohibit the availability of cash value, loan value, withdrawal of dividend accumulation, unearned premiums, or other value of similar character while the policy is protected under the provisions of the title (section 405).

6. Authorize insurers to deduct from insurance proceeds the amount of unpaid premiums guaranteed, together with the interest due at the rate fixed in the policy for policy loans, if a policy matures as a result of a servicemember's death during the period of

protection (section 406).

- 7. Provide that the payment of premiums, and interest on premiums, be guaranteed by the United States; that at the time of the expiration of insurance protection under this title the United States pay the insurer the difference between the amount due and the cash surrender value of the policy; and that the amount so paid be deemed to be a debt payable to the United States by the policy holder (section 407).
- 8. Authorize VA to prescribe regulations for implementation of this title (section 208).
- 9. Allow findings of fact and conclusions of law made by VA in administering this title to be reviewable by the Board of Veterans' Appeals and the United States Court of Appeals for Veterans Claims (section 409).

#### TITLE V-TAXES AND PUBLIC LANDS

Title V of the Committee bill would:

- 1. Prohibit the sale of a servicemember's personal or real property to enforce a tax assessment without a court order, and impose a 6 percent interest rate cap on unpaid tax assessments (section 501).
- 2. Provide that the rights of servicemembers to public lands not be forfeited or prejudiced as a result of being absent from the land during the period of military service (section 502).
- 3. Exempt servicemembers from certain desert-land entry requirements during military service and for 180 days after termination of military service, and during any period of rehabilitation from injury or illness incurred during military service (section 503).
- 4. Provide that certain requirements of law to keep a mining claim in effect would be suspended, under certain circumstances,

when the claim is held by a servicemember, and protect a servicemember from forfeiture of a mining claim (section 504).

- 5. Provide that a person holding a Federal mineral lease who enters military service could suspend all operations and prohibit the period the servicemember is on active duty (and 180 days thereafter) from being counted as part of the term of the servicemember's permit or license, and prohibit the charging of rental fees or royalties during the period of suspension (section 505)
- 6. Provide that this title would not affect the right of a servicemember to perfect or defend rights initiated or acquired prior to entry into military service (section 506).

7. Require that information explaining the provisions of this title

be provided to servicemembers (section 507).

- 8. Entitle servicemembers under the age of 21 to the same rights relating to Federal lands and mining and mineral leasing laws as servicemembers over the age of 21 are entitled to (section 508).
- 9. Authorize the Secretary of the Interior to issue regulations necessary to carry out this title (section 509).
- 10. Provide that the collection of taxes on the income of a servicemember due before or during military service be deferred during service (and for 180 days thereafter) if the servicemember's ability to pay is materially affected by service, and prohibit interest or other penalties from accruing for the period of deferment for nonpayment (section 510).
- 11. Provide that servicemembers shall neither lose nor acquire a residence or domicile for tax purposes by reason of being absent from, or present in, any U.S. tax jurisdiction to comply with military orders; that military service compensation not be deemed to be income for services performed or from sources within a U.S. tax jurisdiction if the servicemember is not a resident or domiciliary of that jurisdiction; that military compensation may not be used to increase the tax liability of a non-resident servicemember or spouse subject to tax by the jurisdiction; and that personal property be taxed only in the tax jurisdiction of the servicemember's domicile or residence (section 511).

# TITLE VI—ADMINISTRATIVE REMEDIES

Title VI of the Committee bill would:

1. Provide that a court may prevent inappropriate use of the Act by entering judgments or orders against transfers or acquisitions

made to delay just enforcement of a right (section 601).

- 2. Provide that certificates of service be issued by the Service Secretaries upon application; that such a certificate be deemed to be *prima facie* evidence of military service; and that it be presumed that a servicemember who is declared missing be deemed to remain in service until he or she is accounted for (section 602).
- 3. Authorize an order issued by a court under the Act to be revoked, modified, or extended by that court upon its own motion or otherwise, upon notification to affected parties as required by the court (section 603).

#### TITLE VII—FURTHER RELIEF

Title VII of the Committee bill would:

- 1. Allow a servicemember to apply for anticipatory relief from any obligation or liability incurred before the servicemember's military service, or from a tax or assessment falling due before or during the servicemember's military service, and authorize courts to grant stays of enforcement of certain real estate or other contracts (section 701).
- 2. Extend automatically a servicemember's power of attorney when the servicemember is in a missing status (section 702).
- 3. Provide for suspension of certain professional liability insurance policies during certain types active duty (section 703).
- 4. Provide that a servicemember, under certain circumstances, shall be entitled, upon termination of service, to reinstatement of health insurance policies in effect before service commenced without exclusion or waiting period (section 704).
- 5. Provide a guarantee of residency for military personnel for purposes of voting for any Federal, State, or local office if that person is absent from a State for service (section 705).
- 6. Provide that a servicemember's assets, not held in connection with a trade or business, may not be available to satisfy a business-related obligation or liability for which the servicemember is personally liable unless, upon application by an obligor, a court grants relief as justice and equity may require (section 706).

#### DISCUSSION

#### INTRODUCTION

The Committee bill restates, revises, and clarifies the Soldiers' and Sailors' Civil Relief Act of 1940 so that the rights and property of today's servicemembers be sufficiently protected during service. As is stated in section 2 of the Committee bill, the Committee bill's purposes are as follows:

to provide for, strengthen, and expedite the national defense through protections extended by this Act to servicemembers of the United States to enable such persons to devote their entire energy to the defense needs of the nation; and to provide for the temporary suspension of judicial and administrative proceedings and transactions that may adversely affect the civil rights of servicemembers during their military service.

These purposes are the same as those which the Congress contemplated when it enacted SSCRA in anticipation of potential war in 1940.

The Committee recognizes, however, that while the Congress' purposes remain as they were in 1940, there now exist business and social circumstances that did not exist when SSCRA was enacted. These changed circumstances need to be addressed to better reflect the requirements of today's servicemembers. The Committee bill would address these needs by restating and clarifying the language of SSCRA. But it would also modernize SSCRA by providing protections that address situations—e.g., the leasing of automobiles—not anticipated when SSCRA was enacted.

Much of the Committee bill is identical to—or at least similar in substance to—provisions contained in H.R. 100, legislation which was approved by the House of Representatives by a vote of 425—

0 on May 7, 2003. When that bill was reported by the House Committee on Veterans' Affairs on April 30, 2003, it was accompanied by an extensive and thorough report (H. Rept. No. 108–81) which sets forth, in great detail, background information relating to SSCRA. That report also explained at considerable length the restatements, updates, and reforms contained in H.R. 100, and in the Committee bill. To limit redundancy, the Committee does not restate material set forth in that report. Rather, the discussion below focuses on provisions of the Committee bill that differ from those specified in H.R. 100 or are unique to the Committee bill.

Section 301: Eviction and distress

# Background

Section 300 of SSCRA specifies that a servicemember and his or her dependants may not, except by court order, be evicted from their residence during a period of military service if the servicemember's monthly rent is less than \$1,200. Section 301 of H.R 100 clarifies section 300 of SSCRA by including residences that the servicemember intends to occupy. In addition, section 301 of H.R. 100 would increase the maximum amount of monthly rent giving rise to SSCRA protections to \$1,700. Finally, section 301 of H.R. 100 would add a provision to annually adjust the maximum lease monthly payment that would qualify for eviction protection.

#### Committee bill

The Committee bill would increase the maximum monthly lease amount that qualifies for rent eviction protection to \$2,400 and provide for annual inflation adjustment. The purpose of this increase is twofold. First, because of inflation, \$1,200 provides for less protection today than in 1991, the last year an adjustment to the rent eviction protection amount was made. Second, the Committee believes that the maximum monthly lease amount that qualifies for rent eviction protection should be increased to extend protection to servicemembers living in higher cost-of-living areas. The Committee, in consultation with DOD, has determined that \$2,400 would provide a level of protection sufficient to cover most servicemembers.

In addition to increasing the maximum monthly lease amount that qualifies for rent eviction protection, the Committee seeks to ensure that the value of the protection specified in the Committee bill will not be eroded by inflation. To that end, the Committee bill would provide for an annual adjustment to the rent eviction protection amount based on the annual increase in the Consumer Price Index housing component as determined by the Department of Labor's Bureau of Labor Statistics.

Section 305: Termination of residential or motor vehicle leases

# Background

Section 304 of SSCRA allows a servicemember to terminate certain real property leases entered into by, or on behalf of, a servicemember prior to entry into service. Section 305 of H.R. 100 would clarify SSCRA protections relating to leases entered into prior to service to state specifically that those protections would extend to leases for properties not yet occupied at entry into service.

Further, it would expand SSCRA protections to cover leases entered into during service.

#### Committee bill

The Committee bill, like H.R. 100, would extend SSCRA lease termination rights to leases executed by a servicemember while in military service and to leases for which the premises are yet to be occupied. In addition, the Committee bill would expand lease termination protections to a type of lease not generally available to servicemembers when SSCRA was enacted: motor vehicle leases.

Section 305of the Committee bill would servicemembers to terminate motor vehicle leases entered into prior to service if the lessee is called to military service for a period of no less than 180 days. It would also permit a servicemember who, while on active duty, enters into a lease for a motor vehicle to terminate the lease if, after execution of the lease, the servicemember receives orders for either a permanent change of duty station outside the continental United States, or deployment with a military unit for no less than 180 days. In today's society, a motor vehicle, like housing, is a necessity. Servicemembers, like their civilian counterparts, often find that it is easier or financially advantageous to finance their transportation needs by leasing, rather than purchasing, a motor vehicle. The Committee believes that, similar to the leases of real property, rapid and unexpected deployments may leave servicemembers financially liable for a leased motor vehicles that they are unable to use. The Committee concludes that extending SSCRA's lease termination provision to motor vehicle leases is consistent with the intent of the SSCRA in that it would allow a servicemember to mitigate financial damage by returning the vehicle to the lessor who could, in turn, return the car to market. Committee staff consulted extensively with the automobile leasing industry in the fashioning of the auto lease provisions of section 305.

Section 706: Business or trade obligations

# Background

There is no provision in SSCRA, or in H.R. 100, that would protect a servicemember's personal assets from being attached, during his or her military service, to satisfy debts for which the servicemember is personally liable in connection with a business obligation.

## Committee bill

Section 706 of the Committee bill would prohibit an obligor from satisfying an obligation or debt, owed by a servicemember in connection with his or her trade or business, from the personal assets of the servicemember which are not held in connection with the business or trade. This section would also allow an obligor to seek relief, through a court, from the prohibition on satisfying such obligations or debts.

Today's military relies heavily on reserve forces. Indeed, since September 2001, about 300,000 reservists have been called to active duty to support various operations. This year, the General Accounting Office reported that a 2002 DOD survey had found that

self-employed reservists reported an average income loss of \$6,500 when mobilized or deployed. According to DOD, self-employed physicians and registered nurses were particularly hurt; they reported an average loss of income of \$25,600. See Military Personnel: DOD Needs More Data to Address Financial and Health Care Issues Affecting Reservists, September 2003 (GAO-03-1004). And while it is true that GAO cautioned against full reliance on DOD's data collection methodology, the reported results are consistent with concerns voiced by reservists and their families. They state consistently that extended calls to active-duty service can have significant adverse financial impact on the reservist and his or her family.

The Committee is committed to mitigating the financial burdens that servicemembers and their families face as a result of military service. In the same way the SSCRA was designed to delay actions, such as foreclosure and repossession, that have an adverse impact on the servicemember arising from personal obligations, section 706 of the Committee bill is intended to delay actions that would have an adverse impact on the servicemember that arise from business obligations for which he or she might be personally liable. The intent of this section is not to relieve the servicemember from their debts and obligations; rather, it is intended to delay enforcement by the obligor until the servicemember is in a position where he or she can better deal with the obligor's enforcement of their rights to secure repayment of an obligation.

## COST ESTIMATE

In compliance with paragraph 11(a) of rule XXVI of the Standing Rules of the Senate, the Committee, based on information supplied by the Congressional Budget Office (hereinafter "CBO"), estimates that enactment of the Committee bill would not affect direct spending or receipts. The Committee bill would affect the budgets of State and local government but the impact would be below the threshold established by the Unfunded Mandates Reform Act (hereinafter "UMRA"). The Committee bill could, however, exceed the private-sector threshold established in UMRA but CBO has insufficient information to estimate the bill's cost.

The cost estimate by CBO, setting forth a detailed breakdown of costs, follows:

U.S. CONGRESS, CONGRESSIONAL BUDGET OFFICE, Washington, DC, October 16, 2003.

Hon. ARLEN SPECTER, Chairman, Committee on Veterans' Affairs, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office (CBO) has prepared the enclosed cost estimate for S. 1136, the Servicemembers Civil Relief Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Michelle S. Patterson.

Sincerely,

Douglas Holtz-Eakin, Director.

Enclosure.

## S. 1136—Servicemembers Civil Relief Act

Summary: S. 1136 would restate, clarify, and revise the Soldiers' and Sailors' Civil Relief Act of 1940, which provides for financial protection and temporary suspension of certain judicial proceedings for servicemembers on active duty. The bill contains provisions that would increase the rent level under which a servicemember or family members are protected from eviction, limit a state's ability to increase the tax liability of a servicemember's spouse, and increase the value of life insurance coverage that is protected by the government if premiums are not paid. CBO estimates that implementing S. 1136 would cost \$3 million in 2004 and \$12 million over the 2004–2008 period, assuming appropriation of the necessary amounts. Enacting this legislation would not affect direct spending or receipts.

S. 1136 contains an intergovernmental mandate as defined in the Unfunded Mandates Reform Act (UMRA), but CBO estimates that the cost would not exceed the threshold established by UMRA (\$59 million in 2003, adjusted annually for inflation).

The bill also contains several private-sector mandates as defined in UMRA. CBO estimates that the cost of a mandate that would increase the rent level under which a servicemember or family members are protected from eviction would not exceed the threshold established by UMRA for private-sector mandates (\$117 million in 2003, adjusted annually for inflation). CBO does not have sufficient information to estimate the costs of two other private-sector mandates in the bill.

Estimated cost to the Federal Government: The estimated budgetary impact of S. 1136 is shown in the following table. For this estimate, CBO assumes the legislation will be enacted this fall and that the necessary amounts will be appropriated for each year. The costs of this bill fall within budget function 700 (veterans benefits and services).

	By fiscal year, in millions of dollars—				
	2004	2005	2006	2007	2008
CHANGES IN SPENDING SUB	JECT TO AP	PROPRIATION			
Estimated Authorization Level	3	3	2	2	2
Estimated Outlays	3	3	2	2	2

Under current law, a servicemember may apply to the Department of Veterans Affairs (VA) for protection to prevent a life insurance policy from being terminated for nonpayment of the premiums. If VA determines the servicemember is entitled to protection, then it will guarantee the payment of the premiums and attempt to collect any amounts paid by VA from the servicemember. Section 402 of the bill would increase the maximum value of a life insurance policy that is eligible for protection from cancellation for nonpayment of premiums from \$10,000 to an amount equal to the Servicemembers' Group Life Insurance limit, which is currently \$250,000.

CBO estimates that implementing this legislation would cost \$3 million in 2004 and \$12 million over the 2004–2008 period, assuming appropriation of the necessary amounts. Almost all of that amount would result from payments made by VA to guarantee life insurance protection. According to VA, the costs of providing this

additional protection would be \$186,000 a year for every 10,000 reservists called to active duty. According to the Department of Defense, as of October 1, 2003, there were about 170,000 reservists mobilized to fight the war with Iraq and support the global war on terrorism. For this estimate, CBO assumes that the number of reservists on active duty will be about 180,000 in 2004 and decline to about 100,000 by 2008 as tensions around the globe subside. If the number of reservists called to active duty were to remain at current levels over the 2004–2008 period, then the estimated costs would be correspondingly higher. CBO also estimates that VA's cost to administer this guarantee would increase somewhat-but by less than \$100,000 a year.

Estimated impact on state, local, and tribal governments: S. 1136 contains an intergovernmental mandate as defined in UMRA because it would prohibit jurisdictions from imposing income taxes in certain instances. Under the current Soldiers' and Sailors' Relief Act (section 574), servicemembers may only be taxed on their military income by the tax jurisdiction of which they are a resident. Servicemembers may not be taxed on their military pay by the state in which they are stationed if it is not their state of legal residence. However, if a servicemember or a servicemember's spouse earns additional pay off-base, the nonresident state may tax that off-base income.

In certain states with graduated income tax rates, the income tax rate which is applied to the off-base pay may be based on the servicemember's total income, including military pay, and not the off-base pay only. Including military pay in the calculation can push the off-base pay into a higher tax bracket. That method of calculating state income tax is sometimes called the "California Method" (although as many as 18 or more other states also use it). If the servicemember's state of legal residence also charges income tax, the resident state will offer an income tax credit for the income tax on the off-base pay that the individual paid to the nonresident state.

Section 511 would prohibit a tax jurisdiction from using the military compensation of a nonresident servicemember to increase the tax liability imposed on other income earned by the nonresident servicemember or spouse subject to tax by the jurisdiction. Thus, a state where a servicemember is stationed could not use the "California method" to determine the income tax rate for the off-base pay, which may result in a lower income tax rate on that off-base pay. This provision would preempt state law under UMRA and would impose costs (in the form of lost revenues) in certain cases. For states with a graduated tax structure that use the California method to calculate nonresident income taxes, enacting section 511 could result in a lower income tax rate on off-base earnings. But the net effect on the servicemember's overall income tax payments to states would depend on the income tax structure of the servicemember's resident state. In no case would section 511 increase the overall income tax payments to states by the servicemember and their spouse. In some cases the provision would have no net effect on income tax payments to states by servicemembers and their spouses, and in some cases the provision would reduce income tax payments to states. Thus, states as a group would lose some income tax revenue. CBO estimates that the

cost of enacting section 511 would total about \$20 million annually, and thus would be well below the threshold established by UMRA (\$59 million in 2003, adjusted annually for inflation).

Other provisions in S. 1136 would have no impact on state, local,

or tribal governments.

Estimated impact on the private sector: S. 1136 contains private-sector mandates as defined in UMRA. Section 301 of the bill would require a landlord who wishes to evict an active-duty tenant or his or her dependents for nonpayment of rent to obtain a court order authorizing the eviction. If the court finds that the member's military service materially affects the ability to pay rent, it can stay eviction for up to three months. Under current law, the stay of eviction proceedings covers premises for which the rent does not exceed \$1,200 per month. Section 301 would increase the mandate by raising the monthly lease amount that is protected under S. 1136 to \$2,400 and requiring that this amount be adjusted annually by a housing price index. CBO estimates that the cost of complying with this mandate would not exceed the threshold as specified in UMRA for private-sector mandates (\$117 million in 2003, adjusted annually for inflation).

Section 305 would provide that a servicemember, who enters military service for not less than 180 days, or who is transferred outside the Continental United States for not less than 180 days can terminate an existing lease for a motor vehicle upon written notice to the lessor. Section 706 would preclude the use of a servicemember's personal assets to satisfy the member's trade or business liability while he or she is in military service. While sections 305 and 706 would constitute private-sector mandates under UMRA, CBO does not have sufficient information to estimate their costs. Given the possibility of large trade or business liabilities, the cost of section 706's mandate could potentially exceed the private-sector threshold specified in UMRA.

Estimate prepared by: Federal Costs: Michelle S. Patterson; Impact on State, Local, and Tribal Governments: Melissa Merrell; and Impact on the Private Sector: Adebayo Adedeji.

Estimate approved by: Peter H. Fontaine, Deputy Assistant Di-

rector for Budget Analysis.

# REGULATORY IMPACT STATEMENT

In compliance with paragraph 11(b) of rule XXVI of the Standing Rules of the Senate, the Committee on Veterans' Affairs has made an evaluation of the regulatory impact that would be incurred in carrying out the Committee bill. The Committee finds that the Committee bill would entail regulation of individuals or businesses that could potentially exceed the private-sector threshold amount specified in UMRA. The Committee finds that the Committee bill would not entail or result in any impact on the personal privacy of any individuals.

#### TABULATION OF VOTES CAST IN COMMITTEE

In compliance with paragraph 7 of rule XXVI of the Standing Rules of the Senate, the following is a tabulation of votes cast in person or by proxy by members of the Committee on Veterans' Affairs at its September 30, 2003, meeting. On that date, the Com-

mittee, by unanimous voice vote, ordered S. 1136, a bill to restate, clarify, and revise the Soldiers' and Sailors' Civil Relief Act of 1940, as amended, reported favorably to the Senate.

#### AGENCY REPORT

On July 10, 2003, Under Secretary for Benefits, Department of Veterans Affairs, The Honorable Daniel L. Cooper, and Principal Deputy Assistant Secretary of Defense for Reserve Affairs, Department of Defense, Craig W. Duehring, appeared before the Committee on Veterans' Affairs and submitted testimony on, among other things, certain provisions of S. 1136, S. 792, and S. 806. Excerpts from these statements are reprinted below:

STATEMENT OF DANIEL L. COOPER, UNDER SECRETARY FOR BENEFITS, DEPARTMENT OF VETERANS AFFAIRS

Mr. Chairman and Members of the Committee, thank you for the opportunity to testify today on several bills of great interest to veterans.

\* \* \* \* \* \* \*

S. 792 and S. 1136 are very similar bills that recodify and revise the Soldiers' and Sailors' Civil Relief Act of 1940 (SSCRA), while renaming it the "Servicemembers Civil Relief Act" (SCRA). Most of the protections provided under the SCRA would be afforded to current members of the uniformed services and to their dependents. DoD, not VA, is the Federal agency with the primary interest in these bills, and we defer to DoD on all such matters that fall within DoD's jurisdiction.

There is, however, one provision of the SSCRA, Article IV-Insurance, that VA is charged with administering. I would like to summarize for the Committee at this time our views on the insurance-protection provisions of S. 792 and S. 1136.

Under section 402(c) of the SCRA, the maximum amount of life insurance coverage protection provided would be increased from \$10,000 to \$250,000. The original intent of the SSCRA with regard to life insurance protection was to provide individuals summoned to active duty with a guarantee that their commercial life insurance coverage would not lapse for nonpayment of premiums during service. While the provision of the current statute that provides protection for up to \$10,000 of coverage under certain types of policies was of greater significance during the 1940s and 1950s, it has become less of a benefit for those serving in the Armed Forces today and has been little used by service personnel. This is probably because the amounts of insurance and types of coverage, including the availability of coverage up to \$250,000 under the ability of coverage up to \$250,000 under the Servicemembers' Group Life Insurance program, have expanded over the years, while the protection provided by the SSCRA has not changed.

We generally support the proposed revision of the life insurance protections of the SSCRA contemplated by S. 792 and S. 1136, which would greatly enhance the insurance protection available to active duty personnel. We believe that many servicemembers could benefit from the insurance protection provisions of the bills, particularly the proposed increase in the amount of life insurance that may be guaranteed and the expansion of the types of life insurance policies that are eligible for protection. We also applaud the effort to draft the bills in plain language. We do, however, have several concerns of a technical nature with regard to these bills.

In particular, section 401(1) of the SCRA would define "policy" as an insurance policy under which the insurer may not increase the premium if the insured is in military service. It is VA's understanding that normal term insurance premium increases based upon age are not prohibited, and the only prohibition is that of increasing premiums simply because the insured is called to military service. Some clarification concerning whether normally scheduled premium increases are acceptable under this definition may be necessary. We also note that VA regulations implementing the SSCRA currently exclude group life insurance from protection under that statute. Congress may wish to clarify whether it intends to include group insurance within the coverage of the insurance protection provisions.

Under section 402(a), the life insurance protection of the SCRA could be requested by the insured, the insured's designee, or the insured's beneficiary. Most other SCRA provisions would require the servicemember to personally request protection. While the SSCRA currently permits life protection to be requested servicemember's designee or by the servicemember's beneficiary when the insured is deployed outside the continental United States, S. 792 and S. 1136 would also permit an application by a beneficiary when the insured is deployed in the United States. We question whether it is desirable to require VA to provide premium protection based on a beneficiary's request about which the servicemember may be unaware. The servicemember may become obligated to repay any money VA expends to keep the policy in place. We believe the better course is to require that the protections afforded under Title IV of the SCRA be requested by the servicemember or the insured's designee.

Section 407(a)(2) would require the United States, upon expiration of insurance protection under the SCRA, to reimburse the insurer for unpaid premiums in the amount of the difference between the amount of premiums due and the cash surrender value of the policy. The protections of the SCRA would be provided during a period beginning upon a servicemember's entry into military service and ending on the date of release from military service. As a result, VA is obligated to provide protection for the full military career of every active duty servicemember who is insured under a life-insurance policy that is in force for at least 180 days before entry into military service and at the time of application for SCRA protection. Given the period

of protection provided by the SCRA and the increased coverage proposed in section 402(c), the Government's liability would likely increase exponentially. Congress should recognize that these provisions would result in a substantial increase in the Government's obligation to its service personnel.

Under section 409, VA's decisions regarding life insurance protection would be subject to review by the Board of Veterans' Appeals (Board) and the Court of Appeals for Veterans Claims (Veterans Court). If the contemplated review of life insurance protections is adopted, conforming changes should be made to title 38 to clarify the scope of the Board's jurisdiction. Also, the current language of section 409 does not appear to provide exclusive jurisdiction in the Board and the Veterans Court over such matters. We recommend that Congress make its intentions clear in this regard, and we would be glad to work with Committee staff to draft these clarifications.

The budgetary impact of the expansion of insurance protection contemplated by these bills will depend on the number of servicemembers who are called to active duty in the future, the number who choose to take advantage of the insurance protection provisions, and whether the expanded protection will apply to group life insurance policies. VA estimates that the benefit cost of enactment of S. 792 or S. 1136 would be \$186,000 annually for every 10,000 personnel called to active duty. VA estimates that administrative costs of the insurance protection provisions would total \$67,000 in FY 2004, \$359,000 over the five-year period FY 2004–2008, and \$788,000 over the ten-year period FY 2004–2013.

The only other notable impact of S. 792 and S. 1136 on VA would be in VA housing loan programs. The provisions of the existing SSCRA concerning interest rates, default judgments, termination of mortgages, and similar issues have a marginal impact on VA with respect to VA-guaranteed loan holders and loans held in our portfolio. We are not aware that any loan holders in the VA housing-loan programs have encountered significant problems as a result of these important protections granted to persons in military service. We do not anticipate that the amendments contemplated by S. 792 and S. 1136 would have any significant additional impact on the VA housing loan programs.

S. 806, the "Deployed Service Members Financial Security and Education Act of 2003," would amend title 37 of the United States Code to authorize payment of a monthly allowance to servicemembers involved in lengthy or repeated deployments. This bill would also amend the interest-rate-relief provisions of the SSCRA to include certain student loans and would preserve educational status and protect tuition payments of deployed servicemembers. As S. 806 pertains to allowances and protections for active

members of the Armed Forces, we defer to DoD as to its merits.

STATEMENT OF CRAIG DUEHRING, PRINCIPAL DEPUTY AS-SISTANT SECRETARY OF DEFENSE FOR RESERVE AFFAIRS, Department of Defense

Mr. Chairman and members of the Committee, thank you for giving me the opportunity to come before you this morning to discuss S. 792 and S. 1136, two versions of the Servicemembers Civil Relief Act, and section 3 of S. 806, the Deployed Service Members Financial Security and Education Act of 2003.

The Department of Defense supports the reenactment of the Soldiers' and Sailors' Civil Relief Act of 1940 (SSCRA) as the Servicemembers Civil Relief Act. The need to modernize the language of the Act, incorporate over 60 years of case law, and add generally accepted practices is evident. The Department believes both S. 792 and S. 1136 accomplish this goal and would like to thank the Committee and its staff for their work on this important effort.

The SSCRA has been an essential ingredient in the total quality of life package for our military men and women, and their families, since its passage. In passing this Act and its Civil War and World War I era predecessors, Congress recognized that active military service may cause severe, often insurmountable, problems in handling personal affairs back home: frequent involuntary moves, extended deployments overseas, and long separations from families, sometimes with little advance notice. Congress also recognized the need to have military men and women focused on their operational mission free from worry about the welfare of their families or their personal affairs.

Congress addressed these problems adequately and equitably through the Act's skillfully crafted balance among the needs of our nation for a strong national defense, the needs of servicemembers-and their families-for security in their personal affairs, and the needs of those who have dealt with and depend upon servicemembers for fulfillment of their obligations.

S. 792 and S. 1136 in large part maintain this important balance while addressing three areas where our experience with the Act indicates that change is needed: Clarifying and simplifying the language; incorporating generally accepted procedures; and updating the Act to reflect 60 years of change in America. With the ongoing Global War on

Terrorism and reserve mobilization, now is a good time to update and clarify the Act so it can remain vital and continue to serve the needs of military members and those with whom they do business.

The questions most frequently asked by servicemembers, their families, and those who deal with them reveal that parts of the Act are difficult to read and understand, and therefore difficult to follow. It is apparent from these questions that the entire Act needs to be rewritten in plain English and in modern legislative drafting form. S. 792 and S. 1136 redraft each section, updating the language

and removing much ambiguity.

Additionally, the Act does not provide necessary procedural guidance in many areas. For example, although the Act protects servicemembers with its stay of proceedings provision, it does not explain how to go about obtaining the needed relief. S. 792 and S. 1136 provide this missing procedural guidance.

Finally, the world of 1940 could not have foreseen all the changes in American life that more than 60 years of technological advances and business practices would bring. The extensive use of leases for automobiles and business equipment could not possibly have been imagined over 60 years ago. S. 792 and S. 1136 reflect over 60 years of progress in America.

The Department of Defense has only a few comments regarding specific provisions of S. 792, S. 1136, and section 3 of S. 806.

First, the Department prefers S. 1136's requirement regarding notifying members of the benefits of the Act in section 105 over the notification requirement in section 105 of S. 792. We appreciate S. 1136's recognition that the Department's current approach of notifying our members of the provisions of the SSCRA through recurring mobilization and deployment briefings and other command information media has been effective and that an additional requirement for written notification is unnecessary.

Second, the Department prefers section 301 of S. 1136 over section 301 of S. 792 because it includes an automatic inflation adjustment to the maximum monthly rental amount for leases covered by that section's eviction protections. Tying the maximum rental amount to the Basic Allowance for Housing will result in extending this protection to more members who are stationed in high cost areas because that allowance is based on rental costs in the area where he or she is stationed.

Third, we believe that section 305(b) of S. 1136 can be improved by amending it to allow termination of automobile leases only when the period of active duty military service exceeds a certain threshold, perhaps 180 days. As written, that section would allow lease termination for short periods of active duty when the member does not lose the use of a vehicle or loses it for only a short time. Applying the termination provision only to longer periods of active duty, when members are more likely to lose the use of their vehicles, is more consistent with the SSCRA's historical balance between servicemembers and those they do business with, a balance that has resulted in widespread support for the SSCRA within the business community. Unlike the real property pre-service lease termination provision, for which there is not a minimum period of ac-

tive duty, the automobile lease termination provision applies to movable, depreciable property, justifying a min-

imum period of active duty to ensure that the provision applies to those members who really need it and to reduce

its cost to the lease financing community.

Fourth, the Department defers to the Department of Education on section 207(a)(2) of S. 1136 and section 3(a) of S. 806, which would extend the six percent interest rate cap to federally-insured student loans. We note that while the interest rate cap does not currently apply to such loans, the Department of Education (DOE) has a policy of, during periods of mobilization, requiring complete forbearance of interest and principal repayment on federally-insured student loans for a period of active service, up to one year, with extensions possible. Unlike the interest rate cap, this DOE policy helps servicemembers even when in-

terest rates are below six percent.

Finally, the Department also defers to the Department of Education on section 707 of S. 1136, which would require institutions of higher education to reenroll students who left school to perform active duty service and to allow completion of unfinished courses at no additional cost, and on section 3(b) of S. 806, which addresses the same concern with a more detailed set of requirements, including leaves of absence, restoration of educational status, and refunds for uncompleted course work. We note, though, that the Department has worked closely with the educational community, state governors, and the Service Members Opportunity Colleges (SOC), a DoD-funded consortium of colleges and universities established in 1972, on a voluntary program for taking care of reserve component members who must leave school upon mobilization. Under this very effective program, which covers the same elements as section 707 of S. 1136 and section 3(b) of S. 806, SOC is the focal point for handling individual cases when student-reservists have a problem with an institution. Section 207 of the National Science Foundation Authorization Act of 1998 (Public Law 105-207) directed the NSF to convene a forum of government officials, representatives of the higher education community, and members of the Armed Forces reserve components to discuss and seek consensus on an appropriate resolution to problems related to the academic standing and financial obligations of reservists called to active duty. The forum concluded it was best to seek solutions through enhanced communications between DoD and the postsecondary education community and did not recommend legislation.

I would again like to thank the Committee and its staff for all of the effort that has gone into these important bills. We appreciate this opportunity to discuss them with

CHANGES IN EXISTING LAW MADE BY THE COMMITTEE BILL, AS REPORTED

In compliance with paragraph 12 of Rule XXVI of the Standing Rules of the Senate, the changes in existing law made by the Committee bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new material is printed in italic, existing law in which no changes are proposed is shown in roman):

## [SOLDIERS' AND SAILORS' CIVIL RELIEF ACT OF 1940

AN ACT To promote and strengthen the national defense by suspending enforcement of certain civil liabilities of certain persons serving in the Military and Naval Establishments, including the Coast Guard]

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, [That this Act may be cited as the Soldiers' and Sailors' Civil Relief Act of 1940.

#### [ARTICLE I—GENERAL PROVISIONS

[Sec. 100. In order to provide for, strengthen, and expedite the national defense under the emergent conditions which are threatening the peace and security of the United States and to enable the United States the more successfully to fulfill the requirements of the national defense, provision is hereby made to suspend enforcement of civil liabilities, in certain cases, of persons in the military service of the United States in order to enable such persons to devote their entire energy to the defense needs of the Nation, and to this end the following provisions are made for the temporary suspension of legal proceedings and transactions which may prejudice the civil rights of persons in such service during the period herein specified over which this Act remains in force.

specified over which this Act remains in force.

[Sec. 101. (1) The term "person in the military service", the term "persons in military service", and the term "persons in the military service of the United States" as used in this Act, shall include the following persons and no others: All members of the Army of the United States, the United States Navy, the Marine Corps, the Air Force, the Coast Guard, all officers of the Public Health Service detailed by proper authority for duty either with the Army or the Navy, and all members of the National Guard on service described in the following sentence. The term "military service", as used in this Act, shall signify Federal service on active duty with any branch of service heretofore referred to or mentioned as well as training or education under the supervision of the United States preliminary to induction into the military service, and, in the case of a member of the National Guard, shall include service under a call to active service authorized by the President or the Secretary of Defense for a period of more than 30 consecutive days under section 502(f) of title 32, United States Code, for purposes of responding to a national emergency declared by the President and supported by Federal funds. The terms "active service" or "active duty" shall include the period during which a person in military service is absent from duty on account of sickness, wounds, leave, or other lawful cause.

[(2) The term "period of military service", as used in this Act, means, in the case of any person, the period beginning on the date on which the person enters active service and ending on the date of the person's release from active service or death while in active service, but in no case later than the date when this Act ceases to be in force.

[(3) The term "person", when used in this Act with reference to the holder of any right alleged to exist against a person in military service or against a person secondarily liable under such right, shall include individuals, partnerships, corporations, and any other forms of business association.

[(4) The term "court", as used in this Act, shall include any court of competent jurisdiction of the United States or of any State,

whether or not a court of record.

[Sec. 102. (1) The provisions of this Act shall apply to the United States, the several States and Territories, the District of Columbia, and all territory subject to the jurisdiction of the United States, and to proceedings commenced in any court therein, and shall be enforced through the usual forms of procedure obtaining in such courts or under such regulations as may be by them prescribed.

[(2) When under this Act any application is required to be made to a court in which no proceeding has already been commenced with respect to the matter, such application may be made to any court.

[Sec. 103. (1) Whenever pursuant to any of the provisions of this Act the enforcement of any obligation or liability, the prosecution of any suit or proceeding, the entry or enforcement of any order, writ, judgment, or decree, or the performance of any other act, may be stayed, postponed, or suspended, such stay, postponement, or suspension may, in the discretion of the court, likewise be granted to sureties, guarantors, endorsers, accommodation makers, and others, whether primarily or secondarily subject to the obligation or liability, the performance or enforcement of which is stayed, postponed, or suspended.

[(2) When a judgment or decree is vacated or set aside in whole or in part, as provided in this Act, the same may, in the discretion of the court, likewise be set aside and vacated as to any surety, guarantor, endorser, accommodation maker, or other person whether primarily or secondarily liable upon the contract or liability of the enforcement of which the judgment or decree was entered.

[(3) Whenever, by reason of the military service of a principal upon a criminal bail bond the sureties upon such bond are prevented from enforcing the attendance of their principal and performing their obligation the court shall not enforce the provisions of such bond during the military service of the principal thereon and may in accordance with principles of equity and justice either during or after such service discharge such sureties and exonerate the bail.

[(4) Nothing contained in this Act shall prevent a waiver in writing of the benefits afforded by subsections (1) and (2) of this section by any surety, guarantor, endorser, accommodation maker, or other person whether primarily or secondarily liable upon the obligation or liability, except that no such waiver shall be valid unless it is executed as an instrument separate from the obligation or liability in respect of which it applies, and no such waiver shall be valid after the beginning of the period of military service if executed by an individual who subsequent to the execution of such waiver becomes a person in military service, or if executed by a dependent of such individual, unless executed by such individual or dependent during the period specified in section 106.

[Sec. 104. Persons who serve with the forces of any nation with which the United States may be allied in the prosecution of any war in which the United States engages while this Act remains in force and who immediately prior to such service where citizens of the United States shall, except in those cases provided for in section 512, be entitled to the relief and benefits afforded by this Act if such service is similar to military service as defined in this Act, unless they are dishonorably discharged therefrom, or it appears that they do not intend to resume United State citizenship.

[Sec. 105. The Secretary of Defense and the Secretary of Transportation, with respect to the Coast Guard when it is not operating as a service in the Navy, shall ensure the giving of notice of the benefits accorded by this Act to persons in and to persons entering military service. The Director of Selective Service shall cooperate with the Secretary of Defense and the Secretary of Transportation

in carrying out the provisions of this section.

[Sec. 106. Any person who has been ordered to report for induction under the Military Selective Service Act (50 U.S.C. App. 451 et seq.) shall be entitled to the relief and benefits accorded persons in military service under articles I, II, and III of this Act during the period beginning on the date of receipt of such order and ending on the date upon which such person reports for induction; and any member of a reserve component of the Armed Forces who is ordered to report for military service shall be entitled to such relief and benefits during the period beginning on the date of receipt of such order and ending on the date upon which such member reports for military service or the date on which the order is revoked, whichever is earlier.

[Sec. 107. Nothing contained in this Act shall prevent—

**(**(a) the modification, termination, or cancellation of any contract, lease, or bailment or any obligation secured by mortgage, trust, deed, lien, or other security in the nature of a mortgage, or

**(**(b) the repossession, retention, foreclosure, sale, forfeiture, or taking possession of property which is security for any obligation or which has been purchased or received under a contract, lease, or bailment, pursuant to a written agreement of the parties thereto (including the person in military service concerned, or the person to whom section 106 is applicable, whether or not such person is a party to the obligation), or their assignees executed during or after the period of military service of the person concerned or during the period specified in section 106.

[Sec. 108. Application by a person in military service for, or receipt by a person in military service of, a stay, postponement, or suspension pursuant to the provisions of this Act in the payment of any tax, fine, penalty, insurance premium, or other civil obligation or liability of that person shall not itself (without regard to

other considerations) provide the basis for any of the following:

[(1) A determination by any lender or other person that such person in military service is unable to pay such civil obligation or liability in accordance with its terms.

[(2) With respect to a credit transaction between a creditor

and such person in military service—

[(A) a denial or revocation of credit by the creditor;

[(B) a change by the creditor in the terms of an existing credit arrangement; or

[(C) a refusal by the creditor to grant credit to such person in substantially the amount or on substantially the

terms requested.

[(3) An adverse report relating to the creditworthiness of such person in military service by or to any person or entity engaged in the practice of assembling or evaluating consumer credit information.

**[**(4) A refusal by an insurer to insure such person.

#### [ARTICLE II—GENERAL RELIEF

[Sec. 200. (1) In any action or proceeding commenced in any court, if there shall be a default of any appearance by the defendant, the plaintiff, before entering judgment shall file in the court an affidavit setting forth facts showing that the defendant is not in military service. If unable to file such affidavit plaintiff shall in lieu thereof file an affidavit setting forth either that the defendant is in the military service or that plaintiff is not able to determine whether or not defendant is in such service. If an affidavit is not filed showing that the defendant is not in the military service, no judgment shall be entered without first securing an order of court directing such entry, and no such order shall be made if the defendant is in such service until after the court shall have appointed an attorney to represent defendant and protect his interest, and the court shall on application make such appointment. Unless it appears that the defendant is not in such service the court may require, as a condition before judgment is entered, that the plaintiff file a bond approved by the court conditioned to indemnify the defendant, if in military service, against any loss or damage that he may suffer by reason of any judgment should the judgment be thereafter set aside in whole or in part. And the court may make such other and further order or enter such judgment as in its opinion may be necessary to protect the rights of the defendant under this Act. Whenever, under the laws applicable with respect to any court, facts may be evidenced, established, or proved by an unsworn statement, declaration, verification, or certificate, in writing, subscribed and certified or declared to be true under penalty of perjury, the filing of such an unsworn statement, declaration, verification, or certificate shall satisfy the requirement of this subdivision that facts be established by affidavit.

[(2) Any person who shall make or use an affidavit required under this section, or a statement, declaration, verification, or certificate certified or declared to be true under penalty of perjury permitted under subdivision (1), knowing it to be false, shall be guilty of a misdemeanor and shall be punishable by imprisonment not to

exceed one year or by fine not to exceed \$1,000, or both.

[(3) In any action or proceeding in which a person in military service is a party if such party does not personally appear therein or is not represented by an authorized attorney, the court may appoint an attorney to represent him; and in such case a like bond may be required and an order made to protect the rights of such person. But no attorney appointed under this Act to protect a person in military service shall have power to waive any right of the person for whom he is appointed or bind him by his acts.

[(4) If any judgment shall be rendered in any action or proceeding governed by this section against any person in military service during the period of such service or within thirty days thereafter, and it appears that such person was prejudiced by reason of his military service in making his defense thereto, such judgment may, upon application, made by such person or his legal representative, not later than ninety days after the termination of such service, be opened by the court rendering the same and such defendant or his legal representative let in to defend; provided it is made to appear that the defendant has a meritorious or legal defense to the action or some part thereof. Vacating, setting aside, or reversing any judgment because of any of the provisions of this Act shall not impair any right or title acquired by any bona fide purchaser for value under such judgment.

[Sec. 201. At any stage thereof any action or proceeding in any court in which a person in military service is involved, either as plaintiff or defendant, during the period of such service or within sixty days thereafter may, in the discretion of the court in which it is pending, on its own motion, and shall, on application to it by such person or some person on his behalf, be stayed as provided in this Act unless, in the opinion of the court, the ability of plaintiff to prosecute the action or the defendant to conduct his defense is

not materially affected by reason of his military service.

Sec. 202. When an action for compliance with the terms of any contract is stayed pursuant to this Act no fine or penalty shall accrue by reason of failure to comply with the terms of such contract during the period of such stay, and in any case where a person fails to perform any obligation and a fine or penalty for such nonperformance is incurred a court may, on such terms as may be just, relieve against the enforcement of such fine or penalty if it shall appear that the person who would suffer by such fine or penalty was in the military service when the penalty was incurred and that by reason of such service the ability of such person to pay or perform was thereby materially impaired.

[Sec. 203. In any action or proceeding commenced in any court against a person in military service, before or during the period of such service, or within sixty days thereafter, the court may, in its discretion, on its own motion, or on application to it by such person or some person on his behalf shall, unless in the opinion of the court the ability of the defendant to comply with the judgment or order entered or sought is not materially affected by reason of his

military service-

(a) Stay the execution of any judgment or order entered

against such person, as provided in this Act; and

(b) Vacate or stay any attachment or garnishment of property, money, or debts in the hands of another, whether before

or after judgment as provided in this Act.

[Sec. 204. Any stay of any action, proceeding, attachment, or execution, ordered by any court under the provisions of this Act may, except as otherwise provided, be ordered for the period of military service and three months thereafter or any part of such period, and subject to such terms as may be just, whether as to payment in installments of such amounts and at such times as the court may fix or otherwise. Where the person in military service is

a codefendant with others the plaintiff may nevertheless by leave

of court proceed against the others.

[Sec. 205. The period of military service shall not be included in computing any period now or hereafter to be limited by any law, regulation, or order for the bringing of any action or proceeding in any court, board, bureau, commission, department, or other agency of government by or against any person in military service or by or against his heirs, executors, administrators, or assigns, whether such cause of action or the right or privilege to institute such action or proceeding shall have accrued prior to or during the period of such service, nor shall any part of such period which occurs after October 6, 1942, be included in computing any period now or hereafter provided by any law for the redemption of real property sold or forfeited to enforce any obligation, tax, or assessment.

[Sec. 206. No obligation or liability bearing interest at a rate in excess of 6 percent per year incurred by a person in military service before that person's entry into that service shall, during any part of the period of military service, bear interest at a rate in excess of 6 percent per year unless, in the opinion of the court, upon application thereto by the obligee, the ability of such person in military service to pay interest upon such obligation or liability at a rate in excess of 6 percent per year is not materially affected by reason of such service, in which case the court may make such order as in its opinion may be just. As used in this section the term interest' includes service charges, renewal charges, fees, or any other charges (except bona fide insurance) in respect of such obligation or liability.

tion or liability.

[Sec. 207. Section 205 of this Act shall not apply with respect to any period of limitation prescribed by or under the internal revenue laws of the United States.

# [ARTICLE III—RENT, INSTALLMENT CONTRACTS, MORTGAGES, LIENS, ASSIGNMENTS, LEASES

[Sec. 300. (a) No eviction or distress shall be made during the period of military service in respect of any premises for which the agreed rent does not exceed \$1,200 per month, occupied chiefly for dwelling purposes by the wife, children, or other dependents of a person in military service, except upon leave of court granted upon application therefor or granted in an action or proceeding affecting

the right of possession.

**(**(b) On any such application or in any such action the court may, in its discretion, on its own motion, and shall, on application, unless in the opinion of the court the ability of the tenant to pay the agreed rent is not materially affected by reason of such military service, stay the proceedings for not longer than three months, as provided in this Act, or it may make such other order as may be just. Where such stay is granted or other order is made by the court, the owner of the premises shall be entitled, upon application therefor, to relief in respect of such premises similar to that granted persons in military service in sections 301, 302, and 500 of this Act to such extent and for such period as may appear to the court to be just.

**(c)** Any person who shall knowingly take part in any eviction or distress otherwise than as provided in subsection (a), or attempts

so to do, shall be fined as provided in title 18, United States Code,

or imprisoned for not to exceed one year, or both.

**(**(d) Secretary of Defense or Secretary of Transportation, with respect to the Coast Guard when it is not operating as a service in the Navy, is hereby empowered, subject to such regulations as he may prescribe, to order an allotment of the pay of a person in military service in reasonable proportion to discharge the rent of premises occupied for dwelling purposes by the wife, children, or other

dependents of such person.

[Sec. 301. (1) No person who has received, or whose assignor has received, under a contract for the purchase of real or personal property, or of lease or bailment with a view to purchase of such property, a deposit or installment of the purchase price, or a deposit or installment under the contract, lease, or bailment, from a person or from the assignor of a person who, after the date of payment of such deposit or installment, has entered military service, shall exercise any right or option under such contract to rescind or terminate the contract or resume possession of the property for nonpayment of any installment thereunder due or for any other breach of the terms thereof occurring prior to or during the period of such military service, except by action in a court of competent jurisdiction.

(2) Any person who shall knowingly resume possession of property which is the subject of this section otherwise than as provided in subsection (1) of this section or in section 107, or attempts so to do, shall be fined as provided in title 18, United States Code, or

imprisoned for not to exceed one year, or both.

(3) Upon the hearing of such action the court may order the repayment of prior installments or deposits or any part thereof, as a condition of terminating the contract and resuming possession of the property, or may, in its discretion, on its own motion, and shall, on application to it by such person in military service or some person on his behalf, order a stay of proceedings as provided in this Act unless, in the opinion of the court, the ability of the defendant to comply with the terms of the contract is not materially affected by reason of such service; or it may make such other disposition of the case as may be equitable to conserve the interests of all parties.

[Sec. 302. (1) The provisions of this section shall apply only to obligations secured by mortgage, trust deed, or other security in the nature of a mortgage upon real or personal property owned by a person in military service at the commencement of the period of the military service and still so owned by him which obligations

originated prior to such person's period of military service.

(2) In any proceedings commenced in any court during the period of military service to enforce such obligation arising out of nonpayment of any sum thereunder due or out of any other breach of the terms thereof occurring prior to or during the period of such service the court may, after hearing, in its discretion, on its own motion, and shall, on application to it by such person in military service or some person on his behalf, unless in the opinion of the court the ability of the defendant to comply with the terms of the obligation is not materially affected by reason of his military service**(**b) make such other disposition of the case as may be equi-

table to conserve the interests of all parties.

(3) No sale, foreclosure, or seizure of property for nonpayment of any sum due under any such obligation, or for any other breach of the terms thereof, whether under a power of sale, under a judgment entered upon warrant of attorney to confess judgment contained therein, or otherwise, shall be valid if made October 6, 1942, during the period of military service or within three months thereafter, except pursuant to an agreement as provided in section 107, unless upon an order previously granted by the court and a return thereto made and approved by the court.

(4) Any person who shall knowingly make or cause to be made any sale, foreclosure, or seizure of property, defined as invalid by subsection (3) hereof, or attempts so to do, shall be fined as provided in title 18, United States Code, or imprisoned for not to ex-

ceed one year, or both. [Sec. 303. Where a proceeding to foreclose a mortgage upon or  $\frac{1}{2}$ to resume possession of personal property, or to rescind or terminate a contract for the purchase thereof, has been stayed as provided in this Act, the court may, unless in its opinion an undue hardship would result to the dependents of the person in military service, appoint three disinterested parties to appraise the property and, based upon the report of the appraisers, order such sum, if any, as may be just, paid to the person in military service or his dependent, as the case may be, as a condition of foreclosing the mortgage, resuming possession of the property, or rescinding or terminating the contract.

[Sec. 304. (1) The provisions of this section shall apply to any lease covering premises occupied for dwelling, professional, business, agricultural, or similar purposes in any case in which (a) such lease was executed by or on the behalf of a person who, after the execution of such lease, entered military service, and (b) the premises so leased have been occupied for such purposes, or for a combination of such purposes, by such person or by him and his de-

pendents.

[(2) Any such lease may be terminated by notice in writing delivered to the lessor (or his grantee) or to the lessor's (or his grantee's) agent by the lessee at any time following the date of the beginning of his period of military service. Delivery of such notice may be accomplished by placing it in an envelope properly stamped and duly addressed to the lessor (or his grantee) or to the lessor's (or his grantee's) agent and depositing the notice in the United States mails. Termination of any such lease providing for monthly payment of rent shall not be effective until thirty days after the first date on which the next rental payment is due and payable subsequent to the date when such notice is delivered or mailed. In the case of all other leases, termination shall be effected on the last day of the month following the month in which such notice is delivered or mailed and in such case any unpaid rental for a period preceding termination shall be proratably computed and any rental paid in advance for a period succeeding termination shall be refunded by the lessor (or his assignee). Upon application by the lessor to the appropriate court prior to the termination period provided for in the notice, any relief granted in this subsection shall

be subject to such modifications or restrictions as in the opinion of the court justice and equity may in the circumstances require.

[(3) Any person who shall knowingly seize, hold, or detain the personal effects, clothing, furniture, or other property, of any person who has lawfully terminated a lease covered by this section, or in any manner interfere with the removal of such property from the premises covered by such lease, for the purpose of subjecting or attempting to subject any of such property to a claim for rent accruing subsequent to the date of termination of such lease, or attempts so to do, shall be fined as provided in title 18, United States

Code, or imprisoned for not to exceed one year, or both.

[Sec. 305. (1) Where any life insurance policy on the life of a person in military service has been assigned prior to such person's period of military service to secure the payment of any obligation of such person, no assignee of such policy (except the insurer in connection with a policy loan) shall, during the period of military service of the insured or within one year thereafter, except upon the consent in writing of the insured made during such period or when the premiums thereon are due and unpaid or upon the death of the insured, exercise any right or option by virtue of such assignment unless upon leave of court granted upon an application made therefor by such assignee. The court may thereupon refuse to grant such leave unless in the opinion of the court the ability of the obligor to comply with the terms of the obligation is not materially affected by reason of his military service. For the purpose of this subsection premiums which are guaranteed under the provisions of article IV of this Act shall not be deemed to be due and unpaid.

[(2) No person shall exercise any right to foreclose or enforce any lien for storage of household goods, furniture, or personal effects of a person in military service during such person's period of military service and for three months thereafter except upon an order previously granted by a court upon application therefor and a return thereto made and approved by the court. In such proceeding the court may, after hearing, in its discretion, on its own motion, and shall, on application to it by such person in military service or some person on his behalf, unless in the opinion of the court the ability of the defendant to pay the storage charge due is not mate-

rially affected by reason of his military service—

(a) stay the proceedings as provided in this Act; or

(b) make such other disposition of the case as may be equitable to conserve the interest of all parties.

[The enactment of the provisions of this subsection shall not be construed in any way as affecting or as limiting the scope of section 302 of this Act.

[(3) Any person who shall knowingly take any action contrary to the provisions of this section, or attempts so to do, shall be fined as provided in title 18, United States Code, or imprisoned for not to exceed one year, or both.

[Sec. 306. Dependents of a person in military service shall be entitled to the benefits accorded to persons in military service under the provisions of this article upon application to a court therefor, unless in the opinion of the court the ability of such dependents to comply with the terms of the obligation, contract, lease, or bailment has not been materially impaired by reason of

the military service of the person upon whom the applicants are dependent.

# [ARTICLE IV—INSURANCE

[Sec. 400. As used in this article—

[(a) The term "policy" shall include any contract of life insurance or policy on a life, endowment, or term plan, including any benefit in the nature of life insurance arising out of membership in any fraternal or beneficial association, which does not provide for the payment of any sum less than the face value thereof or for the payment of an additional amount as premiums if the insured engages in the military service of the United States as defined in section 101 of article I of this Act or which does not contain any limitation or restriction upon coverage relating to engagement in or pursuit of certain types of activities which a person might be required to engage in by virtue of his being in such military service, and (1) which is in force on a premium-paying basis at the time of application for benefits hereunder, and (2) which was made and a premium paid thereon October 6, 1942, not less than 180 days before the date the insured entered into the military service. The provisions of this Act shall not be applicable to policies or contracts of life insurance issued under the War Risk Insurance Act, as amended, the World War Veterans Act, as amended, or the National Service Life Insurance Act of 1940, as amended.

[(b) The term "premium" shall include the amount specified in the policy as the stipend to be paid by the insured at regular

intervals during the period therein stated.

[(c) The term "insured" shall include any person in the military service of the United States as defined in section 101, article I, of this Act, whose life is insured under and who is the owner and holder of and has an interest in a policy as above defined.

**[**(d) The term "insurer" shall include any firm, corporation, partnership, or association chartered or authorized to engage in the insurance business and to issue a policy as above defined by the laws of a State of the United States or the United States.

[Sec. 401. The benefits and privileges of this article shall apply to any insured, when such insured, or a person designated by him, or, in case the insured is outside the continental United States (excluding Alaska and the Panama Canal Zone), a beneficiary, shall make written application for protection under this article, unless the Secretary of Veterans Affairs in passing upon such application as provided in this article shall find that the policy is not entitled to protection hereunder. The Secretary shall give notice to the military and naval authorities of the provisions of this article, and shall include in such notice an explanation of such provisions for the information of those desiring to make application for the benefits thereof. The original of such application shall be sent by the insured to the insurer, and a copy thereof to the Secretary. The total amount of insurance on the life of one insured under policies protected by the provisions of this article shall not exceed \$10,000. If an insured makes application for protection of policies on his life totaling insurance in excess of \$10,000, the Secretary is authorized

to have the amount of insurance divided into two or more policies so that the protection of this article may be extended to include policies for a total amount of insurance not to exceed \$10,000, and a policy which affords the best security to the Government shall be

given preference.

[Sec. 402. Any writing signed by the insured and identifying the policy and the insurer, and agreeing that his rights under the policy are subject to and modified by the provisions of this article, shall be sufficient as an application for the benefits of this article, but the Secretary of Veterans Affairs may require the insured and insurer to execute such other forms as may be deemed advisable. Upon receipt of the application of the insured the insurer shall furnish such report to the Secretary concerning the policy as shall be prescribed by regulations. The insured who has made application for protection under this article and the insurer shall be deemed to have agreed to such modification of the policy as may be required to give this article full force and effect with respect to such policy.

[Sec. 403. The Secretary of Veterans Affairs shall find whether the policy is entitled to protection under this article and shall notify the insured and the insurer of such finding. Any policy found by the Secretary to be entitled to protection under this article shall not, subsequent to date of application, and during the period of military service of the insured or during two years after the expiration of such service, lapse or otherwise terminate or be forfeited for the nonpayment of a premium becoming due and payable, or the

nonpayment of any indebtedness or interest.

[Sec. 404. No dividend or other monetary benefit under a policy shall be paid to an insured or used to purchase dividend additions while a policy is protected by the provisions of this article except with the consent and approval of the Secretary of Veterans Affairs. If such consent is not procured, such dividends or benefits shall be added to the value of the policy to be used as a credit when final settlement is made with the insurer. No cash value, loan value, or withdrawal of dividend accumulation, or unearned premium, or other value of similar character shall be available to the insured while the policy is protected under this article except upon approval by the Secretary of Veterans Affairs. The insured's right to change a beneficiary designation or select an optional settlement for a beneficiary shall not be affected by the provisions of this article.

[Sec. 405. In the event of maturity of a policy as a death claim or otherwise before the expiration of the period of protection under the provisions of this article, the insurer in making settlement will deduct from the amount of insurance the premiums guaranteed under this article, together with interest thereon at the rate fixed in the policy for policy loans. If no rate of interest is specifically fixed in the policy, the rate shall be the rate fixed for policy loans in other policies issued by the insurer at the time the policy brought under the Act was issued. The amount deducted by reason of the protection afforded by this article shall be reported by the insurer to the Secretary of Veterans Affairs.

[Sec. 406. Payment of premiums and interest thereon at the rate specified in section 405 hereof becoming due on a policy while protected under the provisions of this article is guaranteed by the

United States, and if the amount so guaranteed is not paid to the insurer prior to the expiration of the period of insurance protection under this article, the amount then due shall be treated by the insurer as a policy loan on such policy, but if at the expiration of said period the cash surrender value is less than the amount then due, the policy shall then cease and terminate and the United States shall pay the insurer the difference between such amount and the cash surrender value. The amount paid by the United States to an insurer on account of applications approved under the provisions of this article as amended, shall become a debt due to the United States by the insured on whose account payment was made and, notwithstanding any other Act, such amount may be collected either by deduction from any amount due said insured by the United States or as otherwise authorized by law. Any moneys received as repayment of debts incurred under this article, as originally enacted and as amended, shall be credited to the appropriation for the payment of claims under this article.

[Śeč. 407. The Secretary of Veterans Affairs shall provide by regulations for such rules of procedures and forms as he may deem advisable in carrying out the provisions of this article. The findings of fact and conclusions of law made by the Secretary in administering the provisions of this article shall be final, and shall not be subject to review by any other official or agency of the Govern-

ment.

## [ARTICLE V—TAXES AND PUBLIC LANDS

[Sec. 500. (1) The provisions of this section shall apply when any taxes or assessments, whether general or special (other than taxes on income), whether falling due prior to or during the period of military service, in respect of personal property, money, or credits, or real property owned and occupied for dwelling, professional, business, or agricultural purposes by a person in military service or his dependents at the commencement of his period of military service and still so occupied by his dependents or employees are not paid.

[(2) No sale of such property shall be made to enforce the collection of such tax or assessment, or any proceeding or action for such purpose commenced, except upon leave of court granted upon application made therefor by the collector of taxes or other officer whose duty it is to enforce the collection of taxes or assessments. The court thereupon, unless in its opinion the ability of the person in military service to pay such taxes or assessments is not materially affected by reason of such service, may stay such proceedings or such sale, as provided in this Act, for a period extending not more than six months after the termination of the period of military service of such person.

[(3) When by law such property may be sold or forfeited to enforce the collection of such tax or assessment, such person in military service shall have the right to redeem or commence an action to redeem such property, at any time not later than six months after the termination of such service, but in no case later than six months after the date when this Act ceases to be in force; but this shall not be taken to shorten any person, now or hereafter provided

by the laws of any State or Territory for such redemption.

[(4) Whenever any tax or assessment shall not be paid when due, such tax or assessment due and unpaid shall bear interest until paid at the rate of 6 per centum per annum, and no other penalty or interest shall be incurred by reason of such nonpayment. Any lien for such unpaid taxes or assessment shall also include such interest thereon.

[Sec. 501. (1) No right to any lands owned or controlled by the United States initiated or acquired under any laws of the United States, including the mining and mineral leasing laws, by any person prior to entering military service shall during the period of such service be forfeited or prejudiced by reason of his absence from the land or his failure to perform any work or make any improvements thereon or his failure to do any other act required by or under such laws.

(2) If a permittee or licensee under the Act of June 28, 1934 (48) Stat. 1269), enters military service he may elect to suspend his permit or license for the period of his military service and six months thereafter, and the Secretary of the Interior by regulations shall provide for such suspension of permits and licenses and for the remission, reduction, or refund or grazing fees during such suspen-

[(3) This section shall not be construed to control specific re-

quirements contained in this article.

[Sec. 502. If any person whose application for a homestead entry has been allowed or who has made application for homestead entry which may thereafter be allowed, after such entry or application enters military service, or if any person who has a valid settlement claim enters military service, the Department of the Interior shall construe his military service to be equivalent to residence and cultivation upon the tract entered or settled upon for the period of such service. From the effective date of this Act no contest shall be initiated on the ground of abandonment and no allegation of abandonment shall be sustained against any such person, unless it shall be alleged in the preliminary affidavit or affidavits of contest and proved at the hearing in cases initiated subsequent to the effective date of this Act that the alleged absence from the land was not due to such military service. If such person is discharged on account of wounds received or disability incurred in the line of duty, the term of his enlistment and any period of hospitalization due to such wounds or disability shall be deducted from the required length of residence, without reference to the time of actual service. No patent shall issue to any such person who has not resided upon, improved, and cultivated his homestead for a period of at least one year.

[Sec. 503. (1) If any person whose application for a homestead entry has been allowed or who has made application for homestead entry which may thereafter be allowed or who has a valid settlement claim dies while in military service or as a result of such service, his widow, if unmarried, or in the case of her death or marriage, his minor children, or his or their legal representatives, may proceed forthwith to make final proof upon such entry or upon an application which is allowed after the applicant's death, or upon a homestead application thereafter allowed based on a valid settlement claim, and shall be entitled to receive a patent for such land. The death of such person while in military service or as a result of such service shall be construed to be equivalent to a performance of all requirements as to residue and cultivation upon such homestead or claim, notwithstanding the provisions of section 502 of this Act.

[(2) If such person is honorably discharged and because of physical incapacities due to such service is unable to return to the land, he may make final proof without further residence, improvement, or cultivation, at such time and place as the Secretary of the Interior may authorize, and receive a patent to the land entered.

[(3) The Act of July 28, 1917 (40 Stat. 248), is repealed.

[Sec. 504. (1) No desert-land entry made or held under the desert-land laws prior to the entrance of the entryman or his successor in interest into military service shall be subject to contest or cancellation for failure to make or expend the sum of \$1 per acre per year in improvements upon the claim or to effect the reclamation of the claim during the period the entryman or his successor in interest is engaged in military service or during a period of six months thereafter or during any period of hospitalization because of wounds or disability incurred in the line of duty. The time within which such entryman or claimant is required to make such expenditures and effect reclamation of the land shall be exclusive of his period of service and the six-months' period and any such period of hospitalization.

[(2) If such entryman or claimant is honorably discharged and because of physical incapacities due to such service is unable to accomplish reclamation of, and payment for, the land, he may make proof without further reclamation or payments under such rules as the Secretary of the Interior may prescribe and receive patent for

the land entered or claimed.

[(3) In order to obtain the benefits of this section, such entryman or claimant shall, within six months after his entrance into military service, file or cause to be filed in the land office of the district in which his claim is situated a notice that he has entered military service and that he desires to hold the desert claim under this section.

[Sec. 505. (1) The provisions of section 2324 of the Revised Statutes of the United States (30 U.S.C. 28), which require that on each mining claim located after May 10, 1872, and until patent has been issued therefor not less than \$100 worth of labor shall be performed or improvements made during each year, shall not apply during the period of his service, or until six months after the termination of such service, or during any period of hospitalization because of wounds or disability incurred in line of duty, to claims or interests in claims which are owned by a person in military service and which have been regularly located and recorded. No mining claim or any interest in a claim which is owned by such a person and which has been regularly located and recorded shall be subject to forfeiture by nonperformance of the annual assessments during the period of such military service, or until six months after the termination of such service or of such hospitalization.

[(2) In order to obtain the benefits of this section, the claimant of any mining location shall, before the expiration of the assessment year during which he enters military service, file or cause to be filed in the office where the location notice or certificate is recorded a notice that he has entered such service and that he de-

sires to hold his mining claim under this section.

[Sec. 506. (1) Any person holding a permit or lease on the public domain under the Federal mineral leasing laws who enters military service may, at his election, suspend all operations under his permit or lease for a period of time equivalent to the period of his military service and six months thereafter. The term of the permit or lease shall not run during such period of suspension nor shall any rentals or royalties be charged against the permit or lease during the period of suspension.

(2) In order to obtain the benefit of this section, such permittee or lessee shall, within six months after his entrance into military service, notify the Bureau of Land Managment by registered mail of his entrance into such service and of his desire to avail himself

of the benefits of this section.

[(3) This section shall not be construed to supersede the terms

of any contract for operation of a permit or lease.

[Sec. 507. Nothing in this article shall be construed to limit or affect the right of a person in military service to take any action during his period of service which may be authorized by law or the regulations of the Department of the Interior for the perfection, defense, or further assertion of rights initiated or acquired prior to the date of entering military service. It shall be lawful for any person while in such service to make any affidavit or submit any proof which may be required by law or the practice or regulations of the Bureau of Land Management in connection with the entry, perfection, defense, or further assertion of any rights initiated or acquired prior to entering such service, before the officer in immediate command and holding a commission in the branch of the service in which the person is engaged. Such affidavits shall be as binding in law and with like penalties as if taken before an officer designated by the Secretary of the Interior. The Secretary of the Interior may issue rules and regulations to effectuate the purposes of sections 501 to 512.

[Sec. 508. The Secretary of the Interior is hereby authorized in his discretion, to suspend as to persons in military service during the period while this Act remains in force and for a period of six months thereafter or during any period of hospitalization because of wounds or disability incurred in line of duty that provision of the act known as the "Reclamation Act" requiring residence upon lands in private ownership or within the neighborhood for securing water for the irrigation of the same, and he is authorized to permit the use of available water thereon upon such terms and conditions as

he may deem proper.

[Sec. 509. The Secretary of the Interior shall issue through appropriate military and naval channels a notice for distribution by appropriate military and naval authorities to persons in the military service explaining the provisions of this article except as to sections 500, 513, and 514 hereof and shall furnish forms to be distributed in like manner to those desiring to make application for

its benefits, except as to said sections.

[Sec. 510. (1) During the pendency of any war in which the United States may be engaged while this Act remains in force any homestead entryman shall be entitled to a leave of absence from his entry for the purpose of performing farm labor. The time actually spent in farm labor shall be counted as constructive residence, if within fifteen days after leaving his entry to engage in such labor the entryman files a notice of absence in the land office of the district in which his entry is situated, and if at the expiration of the calendar year the entryman files in that office a written statement under oath and corroborated by two witnesses giving the date or dates when he left his entry, the date or dates of his return, and the place where and person for whom he was engaged in farm labor during such period or periods of absence.

[(2) Nothing in this section shall excuse any homestead entryman from making improvements or performing the cultivation upon his entry required by law. The provisions of this section shall apply only to persons whose applications have been allowed or filed

before October 17, 1940.

[Sec. 511. Any person under the age of twenty-one who serves in the military service while this Act remains in force shall be entitled to the same rights under the laws relating to lands owned or controlled by the United States, including the mining and mineral leasing laws, as those over twenty-one now possess under such laws. Any requirements as to establishment of residence within a limited time shall be suspended as to entry by such person until six months after his discharge from military service. Applications for entry may be verified before any officer in the United States or any foreign country authorized to administer oaths by the laws of the State or Territory in which the land may be situated.

[Sec. 512. Citizens of the United States who serve with the forces of any nation with which the United States may be allied in the prosecution of any war in which the United States engages while this Act remains in force shall be entitled to the relief and benefits afforded by sections 501 to 511, inclusive, if such service is similar to military service as defined in this Act, and if they are honorably discharged and resume United States citizenship or die in the service of the allied forces or as a result of such service.

[Sec. 513. The collection from any person in the military service of any tax on the income of such person, whether falling due prior to or during his period of military service, shall be deferred for a period extending not more than six months after the termination of his period of military service if such person's ability to pay such tax is materially impaired by reason of such service. No interest on any amount of tax, collection of which is deferred for any period under this section, and no penalty for nonpayment of such amount during such period, shall accrue for such period of deferment by reason of such nonpayment. The running of any statute of limitations against the collection of such tax by distraint or otherwise shall be suspended for the period of military service of any individual the collection of whose tax is deferred under this section, and for an additional period of nine months beginning with the day following the period of military service. The provisions of this section shall not apply to the income tax on employees imposed by section 1400 of the Federal Insurance Contributions Act.

[Sec. 514. For the purposes of taxation in respect of any person, or of his personal property, income, or gross income, by any State, Territory, possession, or political subdivision of any of the foregoing, or by the District of Columbia, such person shall not be deemed to have lost a residence or domicile in any State, Territory, possession, or political subdivision of any of the foregoing, or in the District of Columbia, solely by reason of being absent therefrom in

compliance with military or naval orders, or to have acquired a residence or domicile in, or to have become resident in or a resident of, any other State, Territory, possession, or political subdivision of any of the foregoing, or the District of Columbia, while, and solely by reason of being, so absent. For the purposes of taxation in respect of the personal property, income, or gross income of any such person by any State, Territory, possession, or political subdivision of any of the foregoing, or the District of Columbia, of which such person is not a resident or in which he is not domiciled, compensation for military or naval service shall not be deemed income for services performed within, or from sources within, such State, Territory, possession, political subdivision, or District, and personal property shall not be deemed to be located or present in or to have a situs for taxation in such State, Territory, possession, or political subdivision, or District. Where the owner of personal property is absent from his residence or domicile solely by reason of compliance with military or naval orders, this section applies with respect to personal property, or the use thereof, within any tax jurisdiction other than such place of residence or domicile, regardless of where the owner may be serving in compliance with such orders. Nothing contained in this section shall prevent taxation by any State, Territory, possession, or political subdivision of any of the foregoing, or the District of Columbia in respect of personal property used in or arising from a trade or business, if it otherwise has jurisdiction. This section shall be effective as of September 8, 1939, except that it shall not require the crediting or refunding of any tax paid prior to October 6, 1942.

[(2) When used in this section, (a) the term "personal property" shall include tangible and intangible property (including motor vehicles), and (b) the term "taxation" shall include but not be limited to licenses, fees, or excises imposed in respect to motor vehicles or the use thereof, but only if a license, fee, or excise required by the State or territory, possession, or District of Columbia of which the person is a resident or in which the person is domiciled has been paid.

#### **[ARTICLE VI—ADMINISTRATIVE REMEDIES**

[Sec. 600. Where in any proceeding to enforce a civil right in any court it is made to appear to the satisfaction of the court that any interest, property, or contract has since October 17, 1940, been transferred or acquired with intent to delay the just enforcement of such right by taking advantage of this Act, the court shall enter such judgment or make such order as might lawfully be entered or made, the provisions of this Act to the contrary notwithstanding.

[SEC. 601. (1) In any proceeding under this Act a certificate signed by the Adjutant General of the Army as to persons in the Army or in any branch of the United States service while serving pursuant to law with the Army of the United States, signed by the Chief of Navy Personnel as to persons in the United States Navy or in any branch of the United States service while serving pursuant to law with the United States Navy, and signed by the Commandant, United States Marine Corps, as to persons in the Marine Corps, or in any other branch of the United States service while serving pursuant to law with the Marine Corps, or signed by an officer designated by any of them, respectively, for the purpose, shall

when produced by prima facie evidence as to any of the following facts stated in such certificate:

That a person named has not been, or is, or has been in military service; the time when and the place where such person entered military service, his residence at that time, and the rank, branch, and unit of such service that he entered, the dates within which he was in military service, the monthly pay received by such person at the date of issuing the certificate, the time when and the place where such person died in or was discharged from such service.

[(2) It shall be the duty of the foregoing officers to furnish such certificate on application, and any such certificate when purporting to be signed by any one of such officers or by any person purporting upon the face of the certificates to have been so authorized shall be prima facie evidence of its contents and of the authority of the signer to issue the same.

[(3) Where a person in military service has been reported missing he shall be presumed to continue in the service until accounted for, and no period herein limited which begins or ends with the death of such person shall begin or end until the death of such person is in fact reported to or found by the Department of Defense, or any court, or board thereof, or until such death is found by a court of competent jurisdiction. No period herein limited which begins or ends with the death of such person shall be extended hereby beyond a period of six months after the time when this Act ceases to be in force.

[Sec. 602. Any interlocutory order made by any court under the provisions of this Act may, upon the court's own motion or otherwise, be revoked, modified, or extended by it upon such notice to the parties affected as it may require.

[Sec. 603. If any provision of this Act, or the application thereof to any person or circumstances, is held invalid, the remainder of the Act, and the application of such provision to other persons or circumstances, shall not be affected thereby.

[Sec. 604. This Act shall remain in force until May 15, 1945, except that should the United States be then engaged in a war, this Act shall remain in force until such war is terminated by a treaty of peace proclaimed by the President and for six months thereafter: Provided further, That wherever under any section or provision of this Act a proceeding, remedy, privilege, stay, limitation, accounting, or other transaction has been authorized or provided with respect to military service performed prior to the date herein fixed for the termination of this Act, such section or provision shall be deemed to continue in full force and effect so long as may be necessary to the exercise or enjoyment of such proceeding, remedy, privilege, stay, limitation, accounting, or other transaction.

[Sec. 605. The provisions of section 4 of the joint resolution approved August 27, 1940 (Public Resolution Numbered 96, Seventy-sixth Congress), and the provisions of section 13 of the Selective Training and Service Act of 1940, shall not be applicable with respect to any military service performed after the date of enactment

of this Act.

#### [ARTICLE VII—FURTHER RELIEF

[Sec. 700. (1) A person may, at any time during his period of military service or within six months thereafter, apply to a court for relief in respect of any obligation or liability incurred by such person prior to his period of military service or in respect of any tax or assessment whether falling due prior to or during his period of military service. The court, after appropriate notice and hearing, unless in its opinion the ability of the applicant to comply with the terms of such obligation or liability or to pay such tax or assessment has not been materially affected by reason of his military

service, may grant the following relief:

**(**(a) In the case of an obligation payable under its terms in installments under a contract for the purchase of real estate, or secured by a mortgage or other instrument in the nature of a mortgage upon real estate, a stay of the enforcement of such obligation during the applicant's period of military service and, from the date of termination of such period of military service or from the date of application if made after such service, for a period equal to the period of the remaining life of the installment contract or other instrument plus a period of time equal to the period of military service of the applicant, or any part of such combined period, subject to payment of the balance of principal and accumulated interest due and unpaid at the date of termination of the period of military service or from the date of application, as the case may be, in equal installments during such combined period at such rate of interest on the unpaid balance as is prescribed in such contract, or other instrument evidencing the obligation, for installments paid when due, and subject to such other terms as may be just.

**[**(b) In the case of any other obligation, liability, tax, or assessment, a stay of the enforcement thereof during the applicant's period of military service and, from the date of termination of such period of military service or from the date of application if made after such service, for a period of time equal to the period of military service of the applicant or any part of such period, subject to payment of the balance of principal and accumulated interest due and unpaid at the date of termination of such period of military service or the date of application, as the case may be, in equal periodic installments during such extended period at such rate of interest as may be prescribed for such obligation, liability, tax, or assessment, if paid when due, and subject to such other terms as may be just.

[(2) When any court has granted a stay as provided in this section no fine or penalty shall accrue during the period the terms and conditions of such stay are complied with by reason of failure to comply with the terms or conditions of the obligations, liability, tax, or assessment in respect of which such stay was granted.

SEC. 701. (a) Notwithstanding any other provision of law, a

power of attorney which—

**[**(1) was duly executed by a person in the military service who is in a missing status (as defined in section 551(2) of title 37, United States Code);

[(2) designates that person's spouse, parent, or other named relative as his attorney in fact for certain specified, or all, pur-

poses; and

[(3) expires by its terms after that person entered a missing status, and before or after the effective date of this section; shall be automatically extended for the period that the person is in a missing status. (Added P.L. 92–540, Sec. 504(2).)

**I**(b) No power of attorney executed after the effective date of this section by a person in the military service may be extended under subsection (a) if the document by its terms clearly indicates that the power granted expires on the date specified even though that person, after the date of execution of the document, enters a missing status. (Added P.L. 92–540, Sec. 504(2).)

I(c) This section applies to the following powers of attorney executed by a person in military service or under a call or order to report for military service (or who has been advised by an official of the Department of Defense that such person may receive such a

call or order):

[(1) A power of attorney that is executed during the Vietnam era (as defined in section 101(29) of title 38, United States Code).

[(2) A power of attorney that expires by its terms after July 31, 1990.

[Sec. 702. (a) This section applies to a person who—

[(1) after July 31, 1990, is ordered to active duty (other than for training) pursuant to section 688, 12301(a), 12301(g), 12302, 12304, 12306, or 12307 of title 10, United States Code, or who is ordered to active duty under section 12301(d) of such title during a period when members are on active duty pursuant to any of the preceding sections; and

[(2) immediately before receiving the order to active duty— [(A) was engaged in the furnishing of health-care services or other services determined by the Secretary of De-

fense to be professional services; and

**(**(B) had in effect a professional liability insurance policy that does not continue to cover claims filed with respect to such person during the period of the person's active duty unless the premiums are paid for such coverage for such period.

[(b)(1) Coverage of a person referred to in subsection (a) by a professional liability insurance policy shall be suspended in accordance with this subsection upon receipt of the written request of such person by the insurance corrier.

such person by the insurance carrier.

[(2) A professional liability insurance carrier—

[(A) may not require that premiums be paid by or on behalf of a person for any professional liability insurance coverage

suspended pursuant to paragraph (1); and

[(B) shall refund any amount paid for coverage for the period of such suspension or, upon the election of such person, apply such amount for the payment of any premium becoming due upon the reinstatement of such coverage.

[(3) A professional liability insurance carrier shall not be liable with respect to any claim that is based on professional conduct (including any failure to take any action in a professional capacity) of a person that occurs during a period of suspension of that person's

professional liability insurance under this subsection. For the purposes of the preceding sentence, a claim based upon the failure of a professional to make adequate provision for patients to be cared for during the period of the professional's active duty service shall be considered to be based on an action or failure to take action before the beginning of the period of suspension of professional liability insurance under this subsection, except in a case in which professional services were provided after the date of the beginning of such period.

[(c)(1)] Professional liability insurance coverage suspended in the case of any person pursuant to subsection (b) shall be reinstated by the insurance carrier on the date on which that person transmits to the insurance carrier a written request for reinstatement.

[(2) The request of a person for reinstatement shall be effective only if the person transmits the request to the insurance carrier within 30 days after the date on which the person is released from active duty. The insurance carrier shall notify the person of the due date for payment of the premium of such insurance. Such premium shall be paid by the person within 30 days after the receipt of that notice.

[(3) The period for which professional liability insurance coverage shall be reinstated for a person under this subsection may not be less than the balance of the period for which coverage would have continued under the insurance policy if the coverage had not

been suspended.

**[**(d) An insurance carrier may not increase the amount of the premium charged for professional liability insurance coverage of any person for the minimum period of the reinstatement of such coverage required under subsection (c)(3) to an amount greater than the amount chargeable for such coverage for such period before the suspension, except to the extent of any general increase in the premium amounts charged by that carrier for the same professional liability coverage for persons similarly covered by such insurance during the period of the suspension.

(e) This section does not—

**[**(1) require a suspension of professional liability insurance coverage for any person who is not a person referred to in subsection (a) and who is covered by the same professional liability insurance as a person referred to in such subsection; or

(2) relieve any person of the obligation to pay premiums for

the coverage not required to be suspended.

[(f)(1) A civil or administrative action for damages on the basis of the alleged professional negligence or other professional liability of a person whose professional liability insurance coverage has been suspended under subsection (b) shall be stayed until the end of the period of the suspension if—

**(**(A) the action was commenced during that period;

**(B)** the action is based on an act or omission that occurred before the date on which the suspension became effective; and

**[**(C) the suspended professional liability insurance would, except for the suspension, on its face cover the alleged professional negligence or other professional liability negligence or other professional liability of the person.

[(2) Whenever a civil or administrative action for damages is stayed under paragraph (1) in the case of any person, the action

shall be deemed to have been filed on the date on which the professional liability insurance coverage of such person is reinstated under subsection (c).

[(g) In the case of a civil or administrative action for which a stay could have been granted under subsection (f) by reason of the suspension of professional liability insurance coverage of the defendant under this section, the period of the suspension of the coverage shall be excluded from the computation of any statutory period of limitation on the commencement of such action.

[(h) If a person whose professional liability insurance coverage is suspended under subsection (b) dies during the period of the sus-

pension—

[(1)] the requirement for the grant or continuance of a stay in any civil or administrative action against such person under subsection (f)(1) shall terminate on the date of the death of

such person; and

[(2) the carrier of the professional liability insurance so suspended shall be liable for any claim for damages for professional negligence or other professional liability of the deceased person in the same manner and to the same extent as such carrier would be liable if the person had died while covered by such insurance but before the claim was filed.

(i) In this section:

[(1) The term "active duty" has the meaning given that term in section 101 of title 10, United States Code.

(2) The term "profession" includes occupation. (3) The term "professional" includes occupational.

[Sec. 703. (a) A person who, by reason of military service described in section 702(a)(1), is entitled to the rights and benefits of this Act shall also be entitled upon release from such military service to reinstatement of any health insurance which (1) was in effect on the day before such service commenced, and (2) was terminated effective on a date during the period of such service.

[(b) An exclusion or a waiting period may not be imposed in connection with reinstatement of health insurance coverage of a health or physical condition of a person under subsection (a), or a health or physical condition of any other person who is covered by the in-

surance by reason of the coverage of such person, if—

[(1) the condition arose before or during that person's period

of training or service in the Armed Forces;

[(2) an exclusion or waiting period would not have been imposed for the condition during a period of coverage resulting from participation by such person in the insurance; and

[(3) the condition of such person has not been determined by the Secretary of Veterans Affairs to be a disability incurred or aggravated in the line of duty (within the meaning of section 105 of title 38, United States Code).

**[**(c) Subsection (a) does not apply in the case of employer-offered insurance benefits in which a person referred to in such subsection is entitled to participate pursuant to the provisions of chapter 43 of title 38. United States Code.

[Sec. 704. (a) For purposes of voting for any Federal office (as defined in section 301 of the Federal Election Campaign Act of 1971 (2 U.S.C. 431)) or a State or local office, a person who is ab-

sent from a State in compliance with military or naval orders shall not, solely by reason of that absence-

[(1) be deemed to have lost a residence or domicile in that State, without regard to whether or not the person intends to return to that State;

[(2) be deemed to have acquired a residence or domicile in any other State; or

(3) be deemed to have become a resident in or a resident of any other State.

[(b) In this section, the term "State" includes a territory or possession of the United States, a political subdivision of a State, territory, or possession, and the District of Columbia.

#### SECTION 1. RESTATEMENT OF ACT.

The Soldiers' and Sailors' Civil Relief Act of 1940 (50 U.S.C. App. 501 et seq.) is amended to read as follows:

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- (a) Short Title.—This Act may be cited as the "Servicemembers Civil Relief Act".
- (b) Table of Contents.—The table of contents of this Act is as follows:
- Sec. 1. Short title; table of contents.

Sec. 2. Purpose.

#### TITLE I—GENERAL PROVISIONS

- Sec. 101. Definitions.

- Sec. 101. Bellittons.
  Sec. 102. Jurisdiction and applicability of Act.
  Sec. 103. Protection of persons secondarily liable.
  Sec. 104. Extension of protections to citizens serving with allied forces.
  Sec. 105. Notification of benefits.
  Sec. 106. Extension of rights and protections to Reserves ordered to report for military service and to persons ordered to report for induction.
- Sec. 107. Waiver of rights pursuant to written agreement.
- Sec. 108. Exercise of rights under Act not to affect certain future financial transactions.
- Sec. 109. Legal representatives.

#### TITLE II—GENERAL RELIEF

- Sec. 201. Protection of servicemembers against default judgments.
- Sec. 202. Stay of proceedings when servicemember has notice.
- Sec. 203. Fines and penalties under contracts.
- Sec. 204. Stay or vacation of execution of judgments, attachments, and garnishments.
- Sec. 205. Duration and term of stays; codefendants not in service.
- Sec. 206. Statute of limitations.
  Sec. 207. Maximum rate of interest on debts incurred before military service.

#### TITLE III—RENT, INSTALLMENT CONTRACTS, MORTGAGES, LIENS, ASSIGNMENT, LEASES

- Sec. 301. Evictions and distress.
- Sec. 302. Protection under installment contracts for purchase or lease.
- Sec. 303. Mortgages and trust deeds.
- Sec. 304. Settlement of stayed cases relating to personal property. Sec. 305. Termination of residential or motor vehicle leases.
- Sec. 306. Protection of life insurance policy.
- Sec. 307. Enforcement of storage liens.
- Sec. 308. Extension of protections to dependents.

#### TITLE IV—LIFE INSURANCE

- Sec. 401. Definitions.
- Sec. 402. Insurance rights and protections.

- Sec. 403. Application for insurance protection.
- Sec. 404. Policies entitled to protection and lapse of policies. Sec. 405. Policy restrictions.

- Sec. 406. Deduction of unpaid premiums.
- Sec. 407. Premiums and interest guaranteed by United States.

Sec. 408. Regulations.

Sec. 409. Review of findings of fact and conclusions of law.

#### TITLE V-TAXES AND PUBLIC LANDS

Sec. 501. Taxes respecting personal property, money, credits, and real property.

Sec. 502. Rights in public lands.

Sec. 503. Desert-land entries.

Sec. 504. Mining claims.

- Sec. 505. Mineral permits and leases.
- Sec. 506. Perfection or defense of rights.
- Sec. 507. Distribution of information concerning benefits of title.

Sec. 508. Land rights of servicemembers.

- Sec. 509. Regulations.
- Sec. 510. Income taxes.
- Sec. 511. Residence for tax purposes.

#### TITLE VI—ADMINISTRATIVE REMEDIES

- Sec. 601. Inappropriate use of Act.
- Sec. 602. Certificates of service; persons reported missing.
- Sec. 603. Interlocutory orders.

#### TITLE VII—FURTHER RELIEF

- Sec. 701. Anticipatory relief.
- Sec. 702. Power of attorney
- Sec. 703. Professional liability protection.
- Sec. 704. Health insurance reinstatement.
- Sec. 705. Guarantee of residency for military personnel.
- Sec. 706. Business or trade obligations.

#### SEC. 2. PURPOSE.

The purposes of this Act are—

(1) to provide for, strengthen, and expedite the national defense through protection extended by this Act to servicemembers of the United States to enable such persons to devote their entire energy to the defense needs of the Nation; and

(2) to provide for the temporary suspension of judicial and administrative proceedings and transactions that may adversely affect the civil rights of servicemembers during their military service.

#### TITLE I—GENERAL PROVISIONS

#### SEC. 101. DEFINITIONS.

For the purposes of this Act:

- (1) Servicemember.—The term "servicemember" means a member of the uniformed services, as that term is defined in section 101(a)(5) of title 10, United States Code.
  - (2) MILITARY SERVICE.—The term "military service" means— (A) in the case of a servicemember who is a member of the Army, Navy, Air Force, Marine Corps, or Coast Guard-
    - (i) active duty, as defined in section 101(d)(1) of title 10, United States Code, and
    - (ii) in the case of a member of the National Guard, includes service under a call to active service authorized by the President or the Secretary of Defense for a period of more than 30 consecutive days under section

502(f) of title 32, United States Code, for purposes of responding to a national emergency declared by the

President and supported by Federal funds;

(B) in the case of a servicemember who is a commissioned officer of the Public Health Service or the National Oceanic and Atmospheric Administration, active service; and

(C) any period during which a servicemember is absent from duty on account of sickness, wounds, leave, or other

lawful cause.

- (3) PERIOD OF MILITARY SERVICE.—The term "period of military service" means the period beginning on the date on which a servicemember enters military service and ending on the date on which the servicemember is released from military service or  $dies\ while\ in\ military\_service.$
- (4) DEPENDENT.—The term "dependent", with respect to a servicemember, means-

(A) the servicemember's spouse;

(B) the servicemember's child (as defined in section

101(4) of title 38, United States Code); or

- (C) an individual for whom the servicemember provided more than one-half of the individual's support for 180 days immediately preceding an application for relief under this
- (5) Court.—The term "court" means a court or an administrative agency of the United States or of any State (including any political subdivision of a State), whether or not a court or administrative agency of record.
  (6) STATE.—The term "State" includes—

(A) a commonwealth, territory, or possession of the United States; and

(B) the District of Columbia.

- Secretary concerned.—The term "Secretary concerned"-
  - (A) with respect to a member of the armed forces, has the meaning given that term in section 101(a)(9) of title 10, United States Code;
  - (B) with respect to a commissioned officer of the Public Health Service, means the Secretary of Health and Human Services; and
  - (C) with respect to a commissioned officer of the National Oceanic and Atmospheric Administration, means the Secretary of Commerce.
- (8) MOTOR VEHICLE.—The term "motor vehicle" has the meaning given that term in section 30102(a)(6) of title 49, United States Code.

#### SEC. 102. JURISDICTION AND APPLICABILITY OF ACT.

(a) Jurisdiction.—This Act applies to—

(1) the United States;

- (2) each of the States, including the political subdivisions thereof; and
- (3) all territory subject to the jurisdiction of the United
- (b) APPLICABILITY TO PROCEEDINGS.—This Act applies to any judicial or administrative proceeding commenced in any court or

agency in any jurisdiction subject to this Act. This Act does not

apply to criminal proceedings.

(c) COURT IN WHICH APPLICATION MAY BE MADE.—When under this Act any application is required to be made to a court in which no proceeding has already been commenced with respect to the matter, such application may be made to any court which would otherwise have jurisdiction over the matter.

#### SEC. 103. PROTECTION OF PERSONS SECONDARILY LIABLE.

(a) Extension of Protection When Actions Stayed, Post-Poned, or Suspended.—Whenever pursuant to this Act a court stays, postpones, or suspends (1) the enforcement of an obligation or liability, (2) the prosecution of a suit or proceeding, (3) the entry or enforcement of an order, writ, judgment, or decree, or (4) the performance of any other act, the court may likewise grant such a stay, postponement, or suspension to a surety, guarantor, endorser, accommodation maker, comaker, or other person who is or may be primarily or secondarily subject to the obligation or liability the performance or enforcement of which is stayed, postponed, or suspended.

(b) VACATION OR SET-ASIDE OF JUDGMENTS.—When a judgment or decree is vacated or set aside, in whole or in part, pursuant to this Act, the court may also set aside or vacate, as the case may be, the judgment or decree as to a surety, guarantor, endorser, accommodation maker, comaker, or other person who is or may be primarily or secondarily liable on the contract or liability for the en-

forcement of the judgment or decree.

(c) Bail Bond Not To Be Enforced During Period of Military Service.—A court may not enforce a bail bond during the period of military service of the principal on the bond when military service prevents the surety from obtaining the attendance of the principal. The court may discharge the surety and exonerate the bail, in accordance with principles of equity and justice, during or after the period of military service of the principal.

(d) Waiver of Rights.—

(1) WAIVERS NOT PRECLUDED.—This Act does not prevent a waiver in writing by a surety, guarantor, endorser, accommodation maker, comaker, or other person (whether primarily or secondarily liable on an obligation or liability) of the protections provided under subsections (a) and (b). Any such waiver is effective only if it is executed as an instrument separate from the obligation or liability with respect to which it applies.

(2) WAIVER INVALIDATED UPON ENTRANCE TO MILITARY SERV-ICE.—If a waiver under paragraph (1) is executed by an individual who after the execution of the waiver enters military service, or by a dependent of an individual who after the execution of the waiver enters military service, the waiver is not valid after the beginning of the period of such military service unless the waiver was executed by such individual or dependent dur-

ing the period specified in section 106.

## SEC. 104. EXTENSION OF PROTECTIONS TO CITIZENS SERVING WITH ALLIED FORCES.

A citizen of the United States who is serving with the forces of a nation with which the United States is allied in the prosecution of a war or military action is entitled to the relief and protections provided under this Act if that service with the allied force is similar to military service as defined in this Act. The relief and protections provided to such citizen shall terminate on the date of discharge or release from such service.

#### SEC. 105. NOTIFICATION OF BENEFITS.

The Secretary concerned shall ensure that notice of the benefits accorded by this Act is provided in writing to persons in military service and to persons entering military service.

## SEC. 106. EXTENSION OF RIGHTS AND PROTECTIONS TO RESERVES ORDERED TO REPORT FOR MILITARY SERVICE AND TO PERSONS ORDERED TO REPORT FOR INDUCTION.

(a) RESERVES ORDERED TO REPORT FOR MILITARY SERVICE.—A member of a reserve component who is ordered to report for military service is entitled to the rights and protections of this title and titles II and III during the period beginning on the date of the member's receipt of the order and ending on the date on which the member reports for military service (or, if the order is revoked before the member so reports, on the date on which the order is revoked).

(b) Persons Ordered to report for induction under the Military Selective Service Act (50 U.S.C. App. 451 et seq.) is entitled to the rights and protections provided a servicemember under this title and titles II and III during the period beginning on the date of receipt of the order for induction and ending on the date on which the person reports for induction (or, if the order to report for induction, on the date on which the order is revoked).

#### SEC. 107. WAIVER OF RIGHTS PURSUANT TO WRITTEN AGREEMENT.

(a) IN GENERAL.—A servicemember may waive any of the rights and protections provided by this Act. In the case of a waiver that permits an action described in subsection (b), the waiver is effective only if made pursuant to a written agreement of the parties that is executed during or after the servicemember's period of military service. The written agreement shall specify the legal instrument to which the waiver applies and, if the servicemember is not a party to that instrument, the servicemember concerned.

(b) ACTIONS REQUIRING WAIVERS IN WRITING.—The requirement in subsection (a) for a written waiver applies to the following:

(1) The modification, termination, or cancellation of—

(A) a contract, lease, or bailment; or

(B) an obligation secured by a mortgage, trust, deed, lien, or other security in the nature of a mortgage.

(2) The repossession, retention, foreclosure, sale, forfeiture, or taking possession of property that—

(A) is security for any obligation; or

- (B) was purchased or received under a contract, lease, or bailment.
- (c) Coverage of Periods After Orders Received.—For the purposes of this section—

(1) a person to whom section 106 applies shall be considered to be a servicemember; and

(2) the period with respect to such a person specified in subsection (a) or (b), as the case may be, of section 106 shall be considered to be a period of military service.

## SEC. 108. EXERCISE OF RIGHTS UNDER ACT NOT TO AFFECT CERTAIN FUTURE FINANCIAL TRANSACTIONS.

Application by a servicemember for, or receipt by a servicemember of, a stay, postponement, or suspension pursuant to this Act in the payment of a tax, fine, penalty, insurance premium, or other civil obligation or liability of that servicemember shall not itself (without regard to other considerations) provide the basis for any of the following:

- (1) A determination by a lender or other person that the servicemember is unable to pay the civil obligation or liability in accordance with its terms.
- (2) With respect to a credit transaction between a creditor and the servicemember—

(A) a denial or revocation of credit by the creditor;

(B) a change by the creditor in the terms of an existing

credit arrangement; or

(C) a refusal by the creditor to grant credit to the servicemember in substantially the amount or on substantially the terms requested.

(3) An adverse report relating to the creditworthiness of the servicemember by or to a person engaged in the practice of as-

sembling or evaluating consumer credit information.

(4) A refusal by an insurer to insure the servicemember.

(5) An annotation in a servicemember's record by a creditor or a person engaged in the practice of assembling or evaluating consumer credit information, identifying the servicemember as a member of the National Guard or a reserve component.

(6) A change in the terms offered or conditions required for

the issuance of insurance.

#### SEC. 109. LEGAL REPRESENTATIVES.

(a) Representative.—A legal representative of a servicemember for purposes of this Act is either of the following:

(1) An attorney acting on the behalf of a servicemember.

(2) An individual possessing a power of attorney.

(b) APPLICATION.—Whenever the term "servicemember" is used in this Act, such term shall be treated as including a reference to a legal representative of the servicemember.

#### TITLE II—GENERAL RELIEF

## SEC. 201. PROTECTION OF SERVICEMEMBERS AGAINST DEFAULT JUDGMENTS.

(a) Applicability of Section.—This section applies to any civil action or proceeding in which the defendant does not make an appearance.

(b) Affidavit Requirement.—

(1) Plaintiff to file Affidavit.—In any action or proceeding covered by this section, the court, before entering judgment for the plaintiff, shall require the plaintiff to file with the court an affidavit—

(A) stating whether or not the defendant is in military service and showing necessary facts to support the affi-

davit; or

(B) if the plaintiff is unable to determine whether or not the defendant is in military service, stating that the plaintiff is unable to determine whether or not the defendant is

in military service.

(2) Appointment of attorney to represent defendant in MILITARY SERVICE.—If in an action covered by this section it appears that the defendant is in military service, the court may not enter a judgment until after the court appoints an attorney to represent the defendant. If an attorney appointed under this section to represent a servicemember cannot locate the servicemember, actions by the attorney in the case shall not waive any defense of the servicemember or otherwise bind the

(3) Defendant's military status not ascertained by affi-DAVIT.—If based upon the affidavits filed in such an action, the court is unable to determine whether the defendant is in military service, the court, before entering judgment, may require the plaintiff to file a bond in an amount approved by the court. If the defendant is later found to be in military service, the bond shall be available to indemnify the defendant against any loss or damage the defendant may suffer by reason of any judgment for the plaintiff against the defendant, should the judgment be set aside in whole or in part. The bond shall remain in effect until expiration of the time for appeal and setting aside of a judgment under applicable Federal or State law or regulation or under any applicable ordinance of a political subdivision of a State. The court may issue such orders or enter such judgments as the court determines necessary to protect the rights of the defendant under this Act.

(4) Satisfaction of requirement for affidavit.—The requirement for an affidavit under paragraph (1) may be satisfied by a statement, declaration, verification, or certificate, in writing, subscribed and certified or declared to be true under pen-

alty of perjury.

(c) Penalty for Making or Using False Affidavit.—A person who makes or uses an affidavit permitted under subsection (b) (or a statement, declaration, verification, or certificate as authorized under subsection (b)(4)) knowing it to be false, shall be fined as provided in title 18, United States Code, or imprisoned for not more than one year, or both.

(d) STAY OF PROCEEDINGS.—In an action covered by this section in which the defendant is in military service, the court shall grant a stay of proceedings for a minimum period of 90 days under this subsection upon application of counsel, or on the court's own mo-

tion, if the court determines that-

(1) there may be a defense to the action and a defense cannot

be presented without the presence of the defendant; or

(2) after due diligence, counsel has been unable to contact the defendant or otherwise determine if a meritorious defense exists.

- (e) Inapplicability of Section 202 Procedures.—A stay of proceedings under subsection (d) shall not be controlled by procedures or requirements under section 202.
- (f) Section 202 Protection.—If a servicemember who is a defendant in an action covered by this section receives actual notice of the action, the servicemember may request a stay of proceeding under section 202.
  - (g) Vacation or Setting Aside of Default Judgments.—

- (1) Authority for court to vacate or set aside judg-MENT.—If a default judgment is entered in an action covered by this section against a servicemember during the servicemember's period of military service (or within 60 days after termination of or release from such military service), the court entering the judgment shall, upon application by or on behalf of the servicemember, reopen the judgment for the purpose of allowing the servicemember to defend the action if it appears that-
  - (A) the servicemember was materially affected by reason of that military service in making a defense to the action; and

(B) the servicemember has a meritorious or legal defense

to the action or some part of it.

(2) Time for filing application.—An application under this subsection must be filed not later than 90 days after the date of the termination of or release from military service.

(h) PROTECTION OF BONA FIDE PURCHASER.—If a court vacates,

sets aside, or reverses a default judgment against a servicemember and the vacating, setting aside, or reversing is because of a provision of this Act, that action shall not impair a right or title acquired by a bona fide purchaser for value under the default judgment.

## SEC. 202. STAY OF PROCEEDINGS WHEN SERVICEMEMBER HAS NO-

(a) APPLICABILITY OF SECTION.—This section applies to any civil action or proceeding in which the defendant at the time of filing an application under this section—

(1) is in military service or is within 90 days after termi-

nation of or release from military service; and

(2) has received notice of the action or proceeding.

(b) Stay of Proceedings.-

(1) AUTHORITY FOR STAY.—At any stage before final judgment in a civil action or proceeding in which a servicemember described in subsection (a) is a party, the court may on its own motion and shall, upon application by the servicemember, stay the action for a period of not less than 90 days, if the conditions in paragraph (2) are met.

(2) CONDITIONS FOR STAY.—An application for a stay under

paragraph (1) shall include the following:

(A) A letter or other communication setting forth facts stating the manner in which current military duty requirements materially affect the servicemember's ability to appear and stating a date when the servicemember will be available to appear.

 $\boldsymbol{A}$ letter or other communication from the servicemember's commanding officer stating that the servicemember's current military duty prevents appearance

and that military leave is not authorized for the servicemember at the time of the letter.

(c) Application Not a Waiver of Defenses.—An application for a stay under this section does not constitute an appearance for jurisdictional purposes and does not constitute a waiver of any substantive or procedural defense (including a defense relating to lack of personal jurisdiction).

(d) Additional Stay.—

- (1) APPLICATION.—A servicemember who is granted a stay of a civil action or proceeding under subsection (b) may apply for an additional stay based on continuing material affect of military duty on the servicemember's ability to appear. Such an application may be made by the servicemember at the time of the initial application under subsection (b) or when it appears that the servicemember is unavailable to prosecute or defend the action. The same information required under subsection (b)(2) shall be included in an application under this subsection.
- (2) APPOINTMENT OF COUNSEL WHEN ADDITIONAL STAY RE-FUSED.—If the court refuses to grant an additional stay of proceedings under paragraph (1), the court shall appoint counsel to represent the servicemember in the action or proceeding.

(e) COORDINATION WITH SECTION 201.—A servicemember who applies for a stay under this section and is unsuccessful may not seek the protections afforded by section 201.

(f) Inapplicability to Section 301.—The protections of this sec-

tion do not apply to section 301.

#### SEC. 203. FINES AND PENALTIES UNDER CONTRACTS.

(a) PROHIBITION OF PENALTIES.—When an action for compliance with the terms of a contract is stayed pursuant to this Act, a penalty shall not accrue for failure to comply with the terms of the contract during the period of the stay.

(b) REDUCTION OR WAIVER OF FINES OR PENALTIES.—If a servicemember fails to perform an obligation arising under a contract and a penalty is incurred arising from that nonperformance,

a court may reduce or waive the fine or penalty if—

(1) the servicemember was in military service at the time the

fine or penalty was incurred; and

(2) the ability of the servicemember to perform the obligation was materially affected by such military service.

## SEC. 204. STAY OR VACATION OF EXECUTION OF JUDGMENTS, ATTACHMENTS, AND GARNISHMENTS.

- (a) Court Action Upon Material Affect Determination.—If a servicemember, in the opinion of the court, is materially affected by reason of military service in complying with a court judgment or order, the court may on its own motion and shall on application by the servicemember—
  - (1) stay the execution of any judgment or order entered against the servicemember; and
  - (2) vacate or stay an attachment or garnishment of property, money, or debts in the possession of the servicemember or a third party, whether before or after judgment.
- (b) APPLICABILITY.—This section applies to an action or proceeding commenced in a court against a servicemember before or during the period of the servicemember's military service or within 90 days after such service terminates.

## SEC. 205. DURATION AND TERM OF STAYS; CODEFENDANTS NOT IN SERVICE.

(a) PERIOD OF STAY.—A stay of an action, proceeding, attachment, or execution made pursuant to the provisions of this Act by a court may be ordered for the period of military service and 90 days thereafter, or for any part of that period. The court may set the terms

and amounts for such installment payments as is considered reasonable by the court.

- (b) Codefendants.—If the servicemember is a codefendant with others who are not in military service and who are not entitled to the relief and protections provided under this Act, the plaintiff may proceed against those other defendants with the approval of the court.
- (c) Inapplicability of Section.—This section does not apply to sections 202 and 701.

#### SEC. 206. STATUTE OF LIMITATIONS.

- (a) Tolling of Statutes of Limitation During Military Service.—The period of a servicemember's military service may not be included in computing any period limited by law, regulation, or order for the bringing of any action or proceeding in a court, or in any board, bureau, commission, department, or other agency of a State (or political subdivision of a State) or the United States by or against the servicemember or the servicemember's heirs, executors, administrators, or assigns.
- (b) REDEMPTION OF REAL PROPERTY.—A period of military service may not be included in computing any period provided by law for the redemption of real property sold or forfeited to enforce an obligation, tax, or assessment.
- (c) Inapplicability to Internal Revenue Laws.—This section does not apply to any period of limitation prescribed by or under the internal revenue laws of the United States.

#### SEC. 207. MAXIMUM RATE OF INTEREST ON DEBTS INCURRED BEFORE MILITARY SERVICE.

#### (a) Interest Rate Limitation.—

(1) LIMITATION TO 6 PERCENT.—An obligation or liability bearing interest at a rate in excess of 6 percent per year that is incurred by a servicemember, or the servicemember and the servicemember's spouse jointly, before the servicemember enters military service shall not bear interest at a rate in excess of 6 percent per year during the period of military service.

(2) Forgiveness of interest in excess of 6 percent.—Interest at a rate in excess of 6 percent per year that would otherwise be incurred but for the prohibition in paragraph (1) is for-

given.

(3) Prevention of acceleration of principal.—The amount of any periodic payment due from a servicemember under the terms of the instrument that created an obligation or liability covered by this section shall be reduced by the amount of the interest forgiven under paragraph (2) that is allocable to the period for which such payment is made.

(b) IMPLEMENTATION OF LIMITATION.—

(1) Written notice to creditor.—In order for an obligation or liability of a servicemember to be subject to the interest rate limitation in subsection (a), the servicemember shall provide to the creditor written notice and a copy of the military orders calling the servicemember to military service and any orders further extending military service, not later than 180 days after the date of the servicemember's termination or release from military service.

(2) LIMITATION EFFECTIVE AS OF DATE OF ORDER TO ACTIVE DUTY.—Upon receipt of written notice and a copy of orders calling a servicemember to military service, the creditor shall treat the debt in accordance with subsection (a), effective as of the date on which the servicemember is called to military service.

(c) CREDITOR PROTECTION.—A court may grant a creditor relief from the limitations of this section if, in the opinion of the court, the ability of the servicemember to pay interest upon the obligation or liability at a rate in excess of 6 percent per year is not materially affected by reason of the servicemember's military service.

(d) INTEREST.—As used in this section, the term 'interest' includes service charges, renewal charges, fees, or any other charges (except bona fide insurance) with respect to an obligation or liability.

## TITLE III—RENT, INSTALLMENT CONTRACTS, MORTGAGES, LIENS, ASSIGNMENT, LEASES

#### SEC. 301. EVICTIONS AND DISTRESS.

(a) Court-Ordered Eviction.—

(1) In General.—Except by court order, a landlord (or an-

other person with paramount title) may not—

(A) evict a servicemember, or the dependents of a servicemember, during a period of military service of the servicemember, from premises—

(i) that are occupied or intended to be occupied pri-

marily as a residence; and

(ii) for which the monthly rent does not exceed \$2,400, as adjusted under paragraph (2) for years after 2003; or

(B) subject such premises to a distress during the period

of military service.

(2) HOUSING PRICE INFLATION ADJUSTMENT.—(A) For calendar years beginning with 2004, the amount in effect under paragraph (1)(A)(ii) shall be increased by the housing price inflation adjustment for the calendar year involved.

(B) For purposes of this paragraph—

(i) The housing price inflation adjustment for any calendar year is the percentage change (if any) by which—

(I) the CPI housing component for November of the

preceding calendar year, exceeds

- (II) the CPI housing component for November of 1984.
- (ii) The term "CPI housing component" means the index published by the Bureau of Labor Statistics of the Department of Labor known as the Consumer Price Index, All Urban Consumers, Rent of Primary Residence, U.S. City Average.
- (3) Publication of Housing price inflation adjustment for that year following the housing price inflation adjustment for that year pursuant to paragraph (1)(A)(ii) for that year following the housing price inflation adjustment for that year pursuant to paragraph (2). Such publication shall be made for a year not later than 60 days after such adjustment is made for that year.

(b) STAY OF EXECUTION.—

(1) COURT AUTHORITY.—Upon an application for eviction or distress with respect to premises covered by this section, the court may on its own motion and shall, if a request is made by or on behalf of a servicemember whose ability to pay the agreed rent is materially affected by military service—

(A) stay the proceedings for a period of 90 days, unless in the opinion of the court, justice and equity require a

longer or shorter period of time; or

(B) adjust the obligation under the lease to preserve the

interests of all parties.

(2) Relief to Landlord.—If a stay is granted under paragraph (1), the court may grant to the landlord (or other person with paramount title) such relief as equity may require.

(c) Penalties.—

(1) MISDEMEANOR.—Except as provided in subsection (a), a person who knowingly takes part in an eviction or distress described in subsection (a), or who knowingly attempts to do so, shall be fined as provided in title 18, United States Code, or

imprisoned for not more than one year, or both.

(2) PRESERVATION OF OTHER REMEDIES AND RIGHTS.—The remedies and rights provided under this section are in addition to and do not preclude any remedy for wrongful conversion (or wrongful eviction) otherwise available under the law to the person claiming relief under this section, including any award for consequential and punitive damages.

(d) Rent Allotment from Pay of Servicemember.—To the extent required by a court order related to property which is the subject of a court action under this section, the Secretary concerned shall make an allotment from the pay of a servicemember to satisfy the terms of such order, except that any such allotment shall be subject to regulations prescribed by the Secretary concerned establishing the maximum amount of pay of servicemembers that may be allotted under this subsection.

(e) Limitation of Applicability.—Section 202 is not applicable

to this section.

## SEC. 302. PROTECTION UNDER INSTALLMENT CONTRACTS FOR PURCHASE OR LEASE.

(a) Protection Upon Breach of Contract.—

(1) Protection after entering military service.—After a servicemember enters military service, a contract by the servicemember for—

(A) the purchase of real or personal property (including

a motor vehicle); or

- (B) the lease or bailment of such property, may not be rescinded or terminated for a breach of terms of the contract occurring before or during that person's military service, nor may the property be repossessed for such breach without a court order.
- (2) APPLICABILITY.—This section applies only to a contract for which a deposit or installment has been paid by the servicemember before the servicemember enters military service.
  (b) PENALTIES.—
  - (1) MISDEMEANOR.—A person who knowingly resumes possession of property in violation of subsection (a), or in violation of section 107 of this Act, or who knowingly attempts to do so,

shall be fined as provided in title 18, United States Code, or

imprisoned for not more than one year, or both.

(2) Preservation of other remedies and rights provided under this section are in addition to and do not preclude any remedy for wrongful conversion otherwise available under law to the person claiming relief under this section, including any award for consequential and punitive damages.

(c) AUTHORITY OF COURT.—In a hearing based on this section, the court—

(1) may order repayment to the servicemember of all or part of the prior installments or deposits as a condition of terminating the contract and resuming possession of the property;

(2) may, on its own motion, and shall on application by a servicemember when the servicemember's ability to comply with the contract is materially affected by military service, stay the proceedings for a period of time as, in the opinion of the court, justice and equity require; or

(3) may make other disposition as is equitable to preserve the

interests of all parties.

#### SEC. 303. MORTGAGES AND TRUST DEEDS.

(a) Mortgage as Security.—This section applies only to an obligation on real or personal property owned by a servicemember that—

(1) originated before the period of the servicemember's military service and for which the servicemember is still obligated; and

(2) is secured by a mortgage, trust deed, or other security in

the nature of a mortgage.

- (b) Stay of Proceedings and Adjustment of Obligation.—In an action filed during, or within 90 days after, a servicemember's period of military service to enforce an obligation described in subsection (a), the court may after a hearing and on its own motion and shall upon application by a servicemember when the servicemember's ability to comply with the obligation is materially affected by military service—
  - (1) stay the proceedings for a period of time as justice and equity require, or

(2) adjust the obligation to preserve the interests of all parties.

(c) SALE OR FORECLOSURE.—A sale, foreclosure, or seizure of property for a breach of an obligation described in subsection (a) shall not be valid if made during, or within 90 days after, the period of the servicemember's military service except—

(1) upon a court order granted before such sale, foreclosure, or seizure with a return made and approved by the court; or

(2) if made pursuant to an agreement as provided in section 107.

(d) PENALTIES.—

(1) MISDEMEANOR.—A person who knowingly makes or causes to be made a sale, foreclosure, or seizure of property that is prohibited by subsection (c), or who knowingly attempts to do so, shall be fined as provided in title 18, United States Code, or imprisoned for not more than one year, or both.

(2) Preservation of other remedies.—The remedies and rights provided under this section are in addition to and do not preclude any remedy for wrongful conversion otherwise available under law to the person claiming relief under this section, including consequential and punitive damages.

#### SEC. 304. SETTLEMENT OF STAYED CASES RELATING TO PERSONAL PROPERTY.

(a) APPRAISAL OF PROPERTY.—When a stay is granted pursuant to this Act in a proceeding to foreclose a mortgage on or to repossess personal property, or to rescind or terminate a contract for the purchase of personal property, the court may appoint three disinterested

parties to appraise the property.

(b) EQUITY PAYMENT.—Based on the appraisal, and if undue hardship to the servicemember's dependents will not result, the court may order that the amount of the servicemember's equity in the property be paid to the servicemember, or the servicemember's dependents, as a condition of foreclosing the mortgage, repossessing the property, or rescinding or terminating the contract.

#### SEC. 305. TERMINATION OF RESIDENTIAL OR MOTOR VEHICLE LEASES.

- (a) TERMINATION BY LESSEE.—The lessee on a lease described in subsection (b) may, at the lessee's option, terminate the lease at any time after-
  - (1) the lessee's entry into military service; or

(2) the date of the lessee's military orders described in para-

graph (1)(B) or (2)(B) of subsection (b), as the case may be.
(b) COVERED LEASES.—This section applies to the following leases:

(1) Leases of premises occupied, or intended to be occupied, by a servicemember or a servicemember's dependents for a residential, professional, business, agricultural, or similar purpose if-

(A) the lease is executed by or on behalf of a person who thereafter and during the term of the lease enters military

service; or

(B) the servicemember, while in military service, executes the lease and thereafter receives military orders for a permanent change of station or to deploy with a military unit for a period of not less than 90 days.

(2) Leases of motor vehicles.—A lease of a motor vehicle used, or intended to be used, by a servicemember or a servicemember's dependents for personal or business transpor-

tation if-

(A) the lease is executed by or on behalf of a person who thereafter and during the term of the lease enters military service under a call or order specifying a period of not less than 180 days (or who enters military service under a call or order specifying a period of 180 days or less and who, without a break in service, receives orders extending the period of military service to a period of not less than 180 davs): or

(B) the servicemember, while in military service, executes the lease and thereafter receives military orders for a permanent change of station outside of the continental United States or to deploy with a military unit for a period of not less than 180 days.

(c) Manner of Termination.—

(1) In general.—Termination of a lease under subsection (a) is made—

(A) by delivery by the lessee of written notice of such termination, and a copy of the servicemember's military orders, to the lessor (or the lessor's grantee), or to the lessor's

agent (or the agent's grantee); and

(B) in the case of a lease of a motor vehicle, by return of the motor vehicle by the lessee to the lessor (or the lessor's grantee), or to the lessor's agent (or the agent's grantee), not later than 15 days after the date of the delivery of written notice under subparagraph (A).

(2) DELIVERY OF NOTICE.—Delivery of notice under paragraph

(1)(A) may be accomplished—

(A) by hand delivery;

(B) by private business carrier; or

(C) by placing the written notice in an envelope with sufficient postage and with return receipt requested, and addressed as designated by the lessor (or the lessor's grantee) or to the lessor's agent (or the agent's grantee), and depositing the written notice in the United States mails.

(d) Effective Date of Lease Termination.—

(1) LEASE OF PREMISES.—In the case of a lease described in subsection (b)(1) that provides for monthly payment of rent, termination of the lease under subsection (a) is effective 30 days after the first date on which the next rental payment is due and payable after the date on which the notice under subsection (c) is delivered. In the case of any other lease described in subsection (b)(1), termination of the lease under subsection (a) is effective on the last day of the month following the month in which the notice is delivered.

(2) LEASE OF MOTOR VEHICLES.—In the case of a lease described in subsection (b)(2), termination of the lease under subsection (a) is effective on the day on which the requirements of

subsection (c) are met for such termination.

(e) Arrearages and Other Obligations and Liabilities.— Rents or lease amounts unpaid for the period preceding the effective date of the lease termination shall be paid on a prorated basis. In the case of the lease of a motor vehicle, the lessor may not impose an early termination charge, but any taxes, summonses, and title and registration fees and any other obligation and liability of the lessee in accordance with the terms of the lease, including reasonable charges to the lessee for excess wear, use and mileage, that are due and unpaid at the time of termination of the lease shall be paid by the lessee.

(f) RENT PAID IN ADVANCE.—Rents or lease amounts paid in advance for a period after the effective date of the termination of the lease shall be refunded to the lessee by the lessor (or the lessor's assignee or the assignee's agent) within 30 days of the effective date

of the termination of the lease.

(g) Relief to Lessor.—Upon application by the lessor to a court before the termination date provided in the written notice, relief

granted by this section to a servicemember may be modified as justice and equity require.

#### (h) PENALTIES.—

(1) MISDEMEANOR.—Any person who knowingly seizes, holds, or detains the personal effects, security deposit, or other property of a servicemember or a servicemember's dependent who lawfully terminates a lease covered by this section, or who knowingly interferes with the removal of such property from premises covered by such lease, for the purpose of subjecting or attempting to subject any of such property to a claim for rent accruing subsequent to the date of termination of such lease, or attempts to do so, shall be fined as provided in title 18, United States Code, or imprisoned for not more than one year, or both.

(2) PRESERVATION OF OTHER REMEDIES.—The remedy and rights provided under this section are in addition to and do not preclude any remedy for wrongful conversion otherwise available under law to the person claiming relief under this section, including any award for consequential or punitive damages.

#### SEC. 306. PROTECTION OF LIFE INSURANCE POLICY.

(a) Assignment of Policy Protected.—If a life insurance policy on the life of a servicemember is assigned before military service to secure the payment of an obligation, the assignee of the policy (except the insurer in connection with a policy loan) may not exercise, during a period of military service of the servicemember or within one year thereafter, any right or option obtained under the assignment without a court order.

(b) Exception.—The prohibition in subsection (a) shall not apply—

(1) if the assignee has the written consent of the insured made during the period described in subsection (a);

(2) when the premiums on the policy are due and unpaid; or

(3) upon the death of the insured.

(c) Order Refused Because of Material Affect.—A court which receives an application for an order required under subsection (a) may refuse to grant such order if the court determines the ability of the servicemember to comply with the terms of the obligation is materially affected by military service.

(d) TREATMENT OF GUARANTEED PREMIUMS.—For purposes of this subsection, premiums guaranteed under the provisions of title IV of

this Act shall not be considered due and unpaid.

#### (e) PENALTIES.—

(1) MISDEMEANOR.—A person who knowingly takes an action contrary to this section, or attempts to do so, shall be fined as provided in title 18, United States Code, or imprisoned for not more than one year, or both.

(2) PRESERVATION OF OTHER REMEDIES.—The remedy and rights provided under this section are in addition to and do not preclude any remedy for wrongful conversion otherwise available under law to the person claiming relief under this section, including any consequential or punitive damages.

#### SEC. 307. ENFORCEMENT OF STORAGE LIENS.

#### (a) LIENS.—

(1) LIMITATION ON FORECLOSURE OR ENFORCEMENT.—A person holding a lien on the property or effects of a servicemember

may not, during any period of military service of the servicemember and for 90 days thereafter, foreclose or enforce any lien on such property or effects without a court order granted before foreclosure or enforcement.

(2) LIEN DEFINED.—For the purposes of paragraph (1), the term 'lien' includes a lien for storage, repair, or cleaning of the property or effects of a servicemember or a lien on such property

or effects for any other reason.

(b) STAY OF PROCEEDINGS.—In a proceeding to foreclose or enforce a lien subject to this section, the court may on its own motion, and shall if requested by a servicemember whose ability to comply with the obligation resulting in the proceeding is materially affected by military service—

(1) stay the proceeding for a period of time as justice and eq-

uity require; or

(2) adjust the obligation to preserve the interests of all parties. The provisions of this subsection do not affect the scope of section 303.

#### (c) PENALTIES.—

(1) MISDEMEANOR.—A person who knowingly takes an action contrary to this section, or attempts to do so, shall be fined as provided in title 18, United States Code, or imprisoned for not more than one year, or both.

(2) PRESERVATION OF OTHER REMEDIES.—The remedy and rights provided under this section are in addition to and do not preclude any remedy for wrongful conversion otherwise available under law to the person claiming relief under this section, including any consequential or punitive damages.

#### SEC. 308. EXTENSION OF PROTECTIONS TO DEPENDENTS.

Upon application to a court, a dependent of a servicemember is entitled to the protections of this title if the dependent's ability to comply with a lease, contract, bailment, or other obligation is materially affected by reason of the servicemember's military service.

#### TITLE IV—LIFE INSURANCE

#### SEC. 401. DEFINITIONS.

For the purposes of this title:

(1) Policy.—The term "policy" means any individual contract for whole, endowment, universal, or term life insurance (other than group term life insurance coverage), including any benefit in the nature of such insurance arising out of membership in any fraternal or beneficial association which—

(A) provides that the insurer may not—

(i) decrease the amount of coverage or require the payment of an additional amount as premiums if the insured engages in military service (except increases in premiums in individual term insurance based upon age); or

(ii) limit or restrict coverage for any activity required

by military service; and

(B) is in force not less than 180 days before the date of the insured's entry into military service and at the time of application under this title.

- (2) PREMIUM.—The term "premium" means the amount specified in an insurance policy to be paid to keep the policy in force.
- (3) INSURED.—The term "insured" means a servicemember whose life is insured under a policy.
- (4) Insurer.—The term "insurer" includes any firm, corporation, partnership, association, or business that is chartered or authorized to provide insurance and issue contracts or policies by the laws of a State or the United States.

#### SEC. 402. INSURANCE RIGHTS AND PROTECTIONS.

- (a) RIGHTS AND PROTECTIONS.—The rights and protections under this title apply to the insured when—
  - (1) the insured,
  - (2) the insured's legal representative, or
  - (3) the insured's beneficiary in the case of an insured who is outside a State,

applies in writing for protection under this title, unless the Secretary of Veterans Affairs determines that the insured's policy is not entitled to protection under this title.

- (b) Notification and Application.—The Secretary of Veterans Affairs shall notify the Secretary concerned of the procedures to be used to apply for the protections provided under this title. The applicant shall send the original application to the insurer and a copy to the Secretary of Veterans Affairs.
- (c) LIMITATION ON AMOUNT.—The total amount of life insurance coverage protection provided by this title for a servicemember may not exceed \$250,000, or an amount equal to the Servicemember's Group Life Insurance maximum limit, whichever is greater, regardless of the number of policies submitted.

#### SEC. 403. APPLICATION FOR INSURANCE PROTECTION.

- (a) Application Procedure.—An application for protection under this title shall—  $\,$ 
  - (1) be in writing and signed by the insured, the insured's legal representative, or the insured's beneficiary, as the case may be;
    - (2) identify the policy and the insurer; and
  - (3) include an acknowledgment that the insured's rights under the policy are subject to and modified by the provisions of this title.
- (b) ADDITIONAL REQUIREMENTS.—The Secretary of Veterans Affairs may require additional information from the applicant, the insured and the insurer to determine if the policy is entitled to protection under this title.
- (c) Notice to the Secretary by the Insurer.—Upon receipt of the application of the insured, the insurer shall furnish a report concerning the policy to the Secretary of Veterans Affairs as required by regulations prescribed by the Secretary.
- (d) POLICY MODIFICATION.—Upon application for protection under this title, the insured and the insurer shall have constructively agreed to any policy modification necessary to give this title full force and effect.

### SEC. 404. POLICIES ENTITLED TO PROTECTION AND LAPSE OF POLICIES.

(a) Determination.—The Secretary of Veterans Affairs shall determine whether a policy is entitled to protection under this title and shall notify the insured and the insurer of that determination.

(b) Lapse Protection.—A policy that the Secretary determines is entitled to protection under this title shall not lapse or otherwise terminate or be forfeited for the nonpayment of a premium, or interest or indebtedness on a premium, after the date on which the application for protection is received by the Secretary.

(c) TIME APPLICATION.—The protection provided by this title applies during the insured's period of military service and for a period

of two years thereafter.

#### SEC. 405. POLICY RESTRICTIONS.

- (a) DIVIDENDS.—While a policy is protected under this title, a dividend or other monetary benefit under a policy may not be paid to an insured or used to purchase dividend additions without the approval of the Secretary of Veterans Affairs. If such approval is not obtained, the dividends or benefits shall be added to the value of the policy to be used as a credit when final settlement is made with the insurer.
- (b) Specific Restrictions.—While a policy is protected under this title, cash value, loan value, withdrawal of dividend accumulation, unearned premiums, or other value of similar character may not be available to the insured without the approval of the Secretary. The right of the insured to change a beneficiary designation or select an optional settlement for a beneficiary shall not be affected by the provisions of this title.

#### SEC. 406. DEDUCTION OF UNPAID PREMIUMS.

(a) SETTLEMENT OF PROCEEDS.—If a policy matures as a result of a servicemember's death or otherwise during the period of protection of the policy under this title, the insurer in making settlement shall deduct from the insurance proceeds the amount of the unpaid premiums guaranteed under this title, together with interest due at the rate fixed in the policy for policy loans.

(b) Interest Rate.—If the interest rate is not specifically fixed in the policy, the rate shall be the same as for policy loans in other policies issued by the insurer at the time the insured's policy was

issued.

(c) REPORTING REQUIREMENT.—The amount deducted under this section, if any, shall be reported by the insurer to the Secretary of Veterans Affairs.

#### SEC. 407. PREMIUMS AND INTEREST GUARANTEED BY UNITED STATES.

- (a) Guarantee of Premiums and Interest by the United States.—
  - (1) GUARANTEE.—Payment of premiums, and interest on premiums at the rate specified in section 406, which become due on a policy under the protection of this title is guaranteed by the United States. If the amount guaranteed is not paid to the insurer before the period of insurance protection under this title expires, the amount due shall be treated by the insurer as a policy loan on the policy.
  - (2) POLICY TERMINATION.—If, at the expiration of insurance protection under this title, the cash surrender value of a policy

is less than the amount due to pay premiums and interest on premiums on the policy, the policy shall terminate. Upon such termination, the United States shall pay the insurer the difference between the amount due and the cash surrender value.

(b) Recovery From Insured of Amounts Paid by the United

STATES.

(1) DEBT PAYABLE TO THE UNITED STATES.—The amount paid by the United States to an insurer under this title shall be a debt payable to the United States by the insured on whose policy payment was made.

(2) COLLECTION.—Such amount may be collected by the United States, either as an offset from any amount due the insured by the United States or as otherwise authorized by law.

(3) Debt not dischargeable in Bankruptcy.—Such debt payable to the United States is not dischargeable in bankruptcy

proceedings.

(c) CREDITING OF AMOUNTS RECOVERED.—Any amounts received by the United States as repayment of debts incurred by an insured under this title shall be credited to the appropriation for the payment of claims under this title.

#### SEC. 408. REGULATIONS.

The Secretary of Veterans Affairs shall prescribe regulations for the implementation of this title.

#### SEC. 409. REVIEW OF FINDINGS OF FACT AND CONCLUSIONS OF LAW.

The findings of fact and conclusions of law made by the Secretary of Veterans Affairs in administering this title are subject to review on appeal to the Board of Veterans' Appeals pursuant to chapter 71 of title 38, United States Code, and to judicial review only as provided in chapter 72 of such title.

#### TITLE V—TAXES AND PUBLIC LANDS

#### SEC. 501. TAXES RESPECTING PERSONAL PROPERTY, MONEY, CRED-ITS, AND REAL PROPERTY.

(a) APPLICATION.—This section applies in any case in which a tax or assessment, whether general or special (other than a tax on personal income), falls due and remains unpaid before or during a period of military service with respect to a servicemember's—

(1) personal property (including motor vehicles); or

- (2) real property occupied for dwelling, professional, business, or agricultural purposes by a servicemember servicemember's dependents or employees or the
  - (A) before the servicemember's entry into military service;
  - (B) during the time the tax or assessment remains un-

paid.
(b) SALE OF PROPERTY.—

- (1) Limitation on sale of property to enforce tax as-SESSMENT.—Property described in subsection (a) may not be sold to enforce the collection of such tax or assessment except by court order and upon the determination by the court that military service does not materially affect the servicemember's ability to pay the unpaid tax or assessment.
- (2) Stay of court proceedings.—A court may stay a proceeding to enforce the collection of such tax or assessment, or

sale of such property, during a period of military service of the servicemember and for a period not more than 180 days after the termination of, or release of the servicemember from, mili-

tary service.

(c) Redemption.—When property described in subsection (a) is sold or forfeited to enforce the collection of a tax or assessment, a servicemember shall have the right to redeem or commence an action to redeem the servicemember's property during the period of military service or within 180 days after termination of or release from military service. This subsection may not be construed to shorten any period provided by the law of a State (including any political subdivision of a State) for redemption.

(d) Interest on Tax or assessment on property described in subsection (a) when due, the amount of the tax or assessment due and unpaid shall bear interest until paid at the rate of 6 percent per year. An additional penalty or interest shall not be incurred by reason of nonpayment. A lien for such unpaid tax or as-

sessment may include interest under this subsection.

(e) Joint Ownership Application.—This section applies to all forms of property described in subsection (a) owned individually by a servicemember or jointly by a servicemember and a dependent or dependents.

#### SEC. 502. RIGHTS IN PUBLIC LANDS.

(a) RIGHTS NOT FORFEITED.—The rights of a servicemember to lands owned or controlled by the United States, and initiated or acquired by the servicemember under the laws of the United States (including the mining and mineral leasing laws) before military service, shall not be forfeited or prejudiced as a result of being absent from the land, or by failing to begin or complete any work or improvements to the land, during the period of military service.

(b) TEMPORARY SUSPENSION OF PERMITS OR LICENSES.—If a permittee or licensee under the Act of June 28, 1934 (43 U.S.C. 315 et seq.), enters military service, the permittee or licensee may suspend the permit or license for the period of military service and for 180

days after termination of or release from military service.

(c) REGULATIONS.—Regulations prescribed by the Secretary of the Interior shall provide for such suspension of permits and licenses and for the remission, reduction, or refund of grazing fees during the period of such suspension.

#### SEC. 503. DESERT-LAND ENTRIES.

(a) Desert-Land Rights Not Forfeited.—A desert-land entry made or held under the desert-land laws before the entrance of the entryman or the entryman's successor in interest into military service shall not be subject to contest or cancellation—

(1) for failure to expend any required amount per acre per

year in improvements upon the claim;

(2) for failure to effect the reclamation of the claim during the period the entryman or the entryman's successor in interest is in the military service, or for 180 days after termination of or release from military service; or

(3) during any period of hospitalization or rehabilitation due

to an injury or disability incurred in the line of duty.

The time within which the entryman or claimant is required to make such expenditures and effect reclamation of the land shall be exclusive of the time periods described in paragraphs (2) and (3).

- (b) SERVICE-RELATED DISABILITY.—If an entryman or claimant is honorably discharged and is unable to accomplish reclamation of, and payment for, desert land due to a disability incurred in the line of duty, the entryman or claimant may make proof without further reclamation or payments, under regulations prescribed by the Secretary of the Interior, and receive a patent for the land entered or claimed.
- (c) FILING REQUIREMENT.—In order to obtain the protection of this section, the entryman or claimant shall, within 180 days after entry into military service, cause to be filed in the land office of the district where the claim is situated a notice communicating the fact of military service and the desire to hold the claim under this section.

#### SEC. 504. MINING CLAIMS.

(a) REQUIREMENTS SUSPENDED.—The provisions of section 2324 of the Revised Statutes of the United States (30 U.S.C. 28) specified in subsection (b) shall not apply to a servicemember's claims or interests in claims, regularly located and recorded, during a period of military service and 180 days thereafter, or during any period of hospitalization or rehabilitation due to injuries or disabilities incurred in the line of duty.

(b) REQUIREMENTS.—The provisions in section 2324 of the Revised Statutes that shall not apply under subsection (a) are those which require that on each mining claim located after May 10, 1872, and until a patent has been issued for such claim, not less than \$100 worth of labor shall be performed or improvements made

during each year.

(c) Period of Protection From Forfeiture.—A mining claim or an interest in a claim owned by a servicemember that has been regularly located and recorded shall not be subject to forfeiture for nonperformance of annual assessments during the period of military service and for 180 days thereafter, or for any period of hospitalization or rehabilitation described in subsection (a).

(d) FILING REQUIREMENT.—In order to obtain the protections of this section, the claimant of a mining location shall, before the end of the assessment year in which military service is begun or within 60 days after the end of such assessment year, cause to be filed in the office where the location notice or certificate is recorded a notice communicating the fact of military service and the desire to hold the mining claim under this section.

#### SEC. 505. MINERAL PERMITS AND LEASES.

- (a) Suspension During Military Service.—A person holding a permit or lease on the public domain under the Federal mineral leasing laws who enters military service may suspend all operations under the permit or lease for the duration of military service and for 180 days thereafter. The term of the permit or lease shall not run during the period of suspension, nor shall any rental or royalties be charged against the permit or lease during the period of suspension.
- (b) NOTIFICATION.—In order to obtain the protection of this section, the permittee or lessee shall, within 180 days after entry into

military service, notify the Secretary of the Interior by registered mail of the fact that military service has begun and of the desire to hold the claim under this section.

(c) CONTRACT MODIFICATION.—This section shall not be construed to supersede the terms of any contract for operation of a permit or lease.

#### SEC. 506. PERFECTION OR DEFENSE OF RIGHTS.

(a) RIGHT TO TAKE ACTION NOT AFFECTED.—This title shall not affect the right of a servicemember to take action during a period of military service that is authorized by law or regulations of the Department of the Interior, for the perfection, defense, or further assertion of rights initiated or acquired before entering military service

#### (b) Affidavits and Proofs.—

(1) IN GENERAL.—A servicemember during a period of military service may make any affidavit or submit any proof required by law, practice, or regulation of the Department of the Interior in connection with the entry, perfection, defense, or further assertion of rights initiated or acquired before entering military service before an officer authorized to provide notary services under section 1044a of title 10, United States Code, or any superior commissioned officer.

(2) Legal status of affidavits.—Such affidavits shall be binding in law and subject to the same penalties as prescribed

by section 1001 of title 18, United States Code.

## SEC. 507. DISTRIBUTION OF INFORMATION CONCERNING BENEFITS OF TITLE.

(a) DISTRIBUTION OF INFORMATION BY SECRETARY CONCERNED.— The Secretary concerned shall issue to servicemembers information explaining the provisions of this title.

(b) APPLICATION FORMS.—The Secretary concerned shall provide application forms to servicemembers requesting relief under this

title.

(c) Information From Secretary of the Interior shall furnish to the Secretary concerned information explaining the provisions of this title (other than sections 501, 510, and 511) and related application forms.

#### SEC. 508. LAND RIGHTS OF SERVICEMEMBERS.

(a) No AGE LIMITATIONS.—Any servicemember under the age of 21 in military service shall be entitled to the same rights under the laws relating to lands owned or controlled by the United States, including mining and mineral leasing laws, as those servicemembers who are 21 years of age.

(b) RESIDENCY REQUIREMENT.—Any requirement related to the establishment of a residence within a limited time shall be suspended as to entry by a servicemember in military service until 180 days

after termination of or release from military service.

(c) ENTRY APPLICATIONS.—Applications for entry may be verified before a person authorized to administer oaths under section 1044a of title 10, United States Code, or under the laws of the State where the land is situated.

#### SEC. 509. REGULATIONS.

The Secretary of the Interior may issue regulations necessary to carry out this title (other than sections 501, 510, and 511).

#### SEC. 510. INCOME TAXES.

(a) Deferral of Tax.—Upon notice to the Internal Revenue Service or the tax authority of a State or a political subdivision of a State, the collection of income tax on the income of a servicemember falling due before or during military service shall be deferred for a period not more than 180 days after termination of or release from military service, if a servicemember's ability to pay such income tax is materially affected by military service.

(b) ACCRUAL OF INTEREST OR PENALTY.—No interest or penalty shall accrue for the period of deferment by reason of nonpayment on

any amount of tax deferred under this section.

(c) Statute of Limitations.—The running of a statute of limitations against the collection of tax deferred under this section, by seizure or otherwise, shall be suspended for the period of military service of the servicemember and for an additional period of 270 days thereafter.

(d) APPLICATION LIMITATION.—This section shall not apply to the tax imposed on employees by section 3101 of the Internal Revenue

Code of 1986.

#### SEC. 511. RESIDENCE FOR TAX PURPOSES.

(a) RESIDENCE OR DOMICILE.—A servicemember shall neither lose nor acquire a residence or domicile for purposes of taxation with respect to the person, personal property, or income of the servicemember by reason of being absent or present in any tax jurisdiction of the United States solely in compliance with military orders.

(b) MILITARY SERVICE COMPENSATION.—Compensation of a servicemember for military service shall not be deemed to be income for services performed or from sources within a tax jurisdiction of the United States if the servicemember is not a resident or domiciliary of the jurisdiction in which the servicemember is serving in

compliance with military orders.

(c) Personal Property.—

(1) Relief from Personal property of a servicemember shall not be deemed to be located or present in, or to have a situs for taxation in, the tax jurisdiction in which the servicemember is serving in compliance with military orders.

(2) EXCEPTION FOR PROPERTY WITHIN MEMBER'S DOMICILE OR RESIDENCE.—This subsection applies to personal property or its use within any tax jurisdiction other than the servicemember's

domicile or residence.

(3) Exception for property used in trade or business.— This section does not prevent taxation by a tax jurisdiction with respect to personal property used in or arising from a trade or business, if it has jurisdiction.

(4) Relationship to law of state of domicile.—Eligibility for relief from personal property taxes under this subsection is not contingent on whether or not such taxes are paid to the

State of domicile.

(d) Increase of Tax Liability.—A tax jurisdiction may not use the military compensation of a nonresident servicemember to increase the tax liability imposed on other income earned by the nonresident servicemember or spouse subject to tax by the jurisdiction.

- (e) FEDERAL INDIAN RESERVATIONS.—An Indian servicemember whose legal residence or domicile is a Federal Indian reservation shall be taxed by the laws applicable to Federal Indian reservations and not the State where the reservation is located.
  - (f) Definitions.—For purposes of this section:
    - (1) PERSONAL PROPERTY.—The term "personal property" means intangible and tangible property (including motor vehicles).
    - (2) TAXATION.—The term "taxation" includes licenses, fees, or excises imposed with respect to motor vehicles and their use, if the license, fee, or excise is paid by the servicemember in the servicemember's State of domicile or residence.
    - (3) Tax jurisdiction.—The term "tax jurisdiction" means a State or a political subdivision of a State.

#### TITLE VI—ADMINISTRATIVE REMEDIES

#### SEC. 601. INAPPROPRIATE USE OF ACT.

If a court determines, in any proceeding to enforce a civil right, that any interest, property, or contract has been transferred or acquired with the intent to delay the just enforcement of such right by taking advantage of this Act, the court shall enter such judgment or make such order as might lawfully be entered or made concerning such transfer or acquisition.

#### SEC. 602. CERTIFICATES OF SERVICE; PERSONS REPORTED MISSING.

- (a) PRIMA FACIE EVIDENCE.—In any proceeding under this Act, a certificate signed by the Secretary concerned is prima facie evidence as to any of the following facts stated in the certificate:
  - (1) That a person named is, is not, has been, or has not been in military service.
    - (2) The time and the place the person entered military service.
  - (3) The person's residence at the time the person entered military service.
  - (4) The rank, branch, and unit of military service of the person upon entry.
    - (5) The inclusive dates of the person's military service.
  - (6) The monthly pay received by the person at the date of the certificate's issuance.
  - (7) The time and place of the person's termination of or release from military service, or the person's death during military service.
- (b) Certificates.—The Secretary concerned shall furnish a certificate under subsection (a) upon receipt of an application for such a certificate. A certificate appearing to be signed by the Secretary concerned is prima facie evidence of its contents and of the signer's authority to issue it.
- (c) Treatment of Servicemembers in Missing Status.—A servicemember who has been reported missing is presumed to continue in service until accounted for. A requirement under this Act that begins or ends with the death of a servicemember does not begin or end until the servicemember's death is reported to, or determined by, the Secretary concerned or by a court of competent jurisdiction.

#### SEC. 603. INTERLOCUTORY ORDERS.

An interlocutory order issued by a court under this Act may be revoked, modified, or extended by that court upon its own motion or otherwise, upon notification to affected parties as required by the court.

#### TITLE VII—FURTHER RELIEF

#### SEC. 701. ANTICIPATORY RELIEF.

(a) APPLICATION FOR RELIEF.—A servicemember may, during military service or within 180 days of termination of or release from military service, apply to a court for relief—

(1) from any obligation or liability incurred by the servicemember before the servicemember's military service; or

(2) from a tax or assessment falling due before or during the

servicemember's military service.

(b) Tax Liability or Assessment.—In a case covered by subsection (a), the court may, if the ability of the servicemember to comply with the terms of such obligation or liability or pay such tax or assessment has been materially affected by reason of military service, after appropriate notice and hearing, grant the following relief:

(1) STAY OF ENFORCEMENT OF REAL ESTATE CONTRACTS.—
(A) In the case of an obligation payable in installments under a contract for the purchase of real estate, or secured by a mortgage or other instrument in the nature of a mortgage upon real estate, the court may grant a stay of the en-

forcement of the obligation—

(i) during the servicemember's period of military

service; and

(ii) from the date of termination of or release from military service, or from the date of application if made after termination of or release from military service.

(B) Any stay under this paragraph shall be—

- (i) for a period equal to the remaining life of the installment contract or other instrument, plus a period of time equal to the period of military service of the servicemember, or any part of such combined period; and
- (ii) subject to payment of the balance of the principal and accumulated interest due and unpaid at the date of termination or release from the applicant's military service or from the date of application in equal installments during the combined period at the rate of interest on the unpaid balance prescribed in the contract or other instrument evidencing the obligation, and subject to other terms as may be equitable.
- (2) Stay of enforcement of other contracts.—

(A) In the case of any other obligation, liability, tax, or assessment, the court may grant a stay of enforcement—

(i) during the servicemember's military service; and (ii) from the date of termination of or release from military service, or from the date of application if made after termination or release from military service.

(B) Any stay under this paragraph shall be—

(i) for a period of time equal to the period of the servicemember's military service or any part of such pe-

riod; and

(ii) subject to payment of the balance of principal and accumulated interest due and unpaid at the date of termination or release from military service, or the date of application, in equal periodic installments during this extended period at the rate of interest as may be prescribed for this obligation, liability, tax, or assessment, if paid when due, and subject to other terms as may be equitable.

(c) Affect of Stay on Fine or Penalty.—When a court grants a stay under this section, a fine or penalty shall not accrue on the obligation, liability, tax, or assessment for the period of compliance

with the terms and conditions of the stay.

#### SEC. 702. POWER OF ATTORNEY.

(a) AUTOMATIC EXTENSION.—A power of attorney of a servicemember shall be automatically extended for the period the servicemember is in a missing status (as defined in section 551(2) of title 37, United States Code) if the power of attorney-

(1) was duly executed by the servicemember-

(A) while in military service; or

- (B) before entry into military service but after the servicemember-
  - (i) received a call or order to report for military service; or
  - (ii) was notified by an official of the Department of Defense that the person could receive a call or order to report for military service;
- (2) designates the servicemember's spouse, parent, or other named relative as the servicemember's attorney in fact for certain, specified, or all purposes; and

(3) expires by its terms after the servicemember entered a

missing status.

(b) LIMITATION ON POWER OF ATTORNEY EXTENSION.—A power of attorney executed by a servicemember may not be extended under subsection (a) if the document by its terms clearly indicates that the power granted expires on the date specified even though the servicemember, after the date of execution of the document, enters a missing status.

#### SEC. 703. PROFESSIONAL LIABILITY PROTECTION.

- (a) APPLICABILITY.—This section applies to a servicemember who-
  - (1) after July 31, 1990, is ordered to active duty (other than for training) pursuant to sections 688, 12301(a), 12301(g), 12302, 12304, 12306, or 12307 of title 10, United States Code, or who is ordered to active duty under section 12301(d) of such title during a period when members are on active duty pursuant to any of the preceding sections; and

(2) immediately before receiving the order to active duty— (A) was engaged in the furnishing of health-care or legal services or other services determined by the Secretary of De-

fense to be professional services; and

(B) had in effect a professional liability insurance policy that does not continue to cover claims filed with respect to the servicemember during the period of the servicemember's active duty unless the premiums are paid for such coverage for such period.

(b) SUSPENSION OF COVERAGE.—

(1) SUSPENSION.—Coverage of a servicemember referred to in subsection (a) by a professional liability insurance policy shall be suspended by the insurance carrier in accordance with this subsection upon receipt of a written request from the servicemember by the insurance carrier.

(2) Premiums for suspended contracts.—A professional

liability insurance carrier—

(A) may not require that premiums be paid by or on behalf of a servicemember for any professional liability insurance coverage suspended pursuant to paragraph (1); and

(B) shall refund any amount paid for coverage for the period of such suspension or, upon the election of such servicemember, apply such amount for the payment of any premium becoming due upon the reinstatement of such cov-

erage.

- (3) NONLIABILITY OF CARRIER DURING SUSPENSION.—A professional liability insurance carrier shall not be liable with respect to any claim that is based on professional conduct (including any failure to take any action in a professional capacity) of a servicemember that occurs during a period of suspension of that servicemember's professional liability insurance under this subsection.
- (4) CERTAIN CLAIMS CONSIDERED TO ARISE BEFORE SUSPENSION.—For the purposes of paragraph (3), a claim based upon the failure of a professional to make adequate provision for a patient, client, or other person to receive professional services or other assistance during the period of the professional's active duty service shall be considered to be based on an action or failure to take action before the beginning of the period of the suspension of professional liability insurance under this subsection, except in a case in which professional services were provided after the date of the beginning of such period.

(c) REINSTATEMENT OF COVERAGE.—

(1) REINSTATEMENT REQUIRED.—Professional liability insurance coverage suspended in the case of any servicemember pursuant to subsection (b) shall be reinstated by the insurance carrier on the date on which that servicemember transmits to the insurance carrier a written request for reinstatement.

(2) TIME AND PREMIUM FOR REINSTATEMENT.—The request of a servicemember for reinstatement shall be effective only if the servicemember transmits the request to the insurance carrier within 30 days after the date on which the servicemember is released from active duty. The insurance carrier shall notify the servicemember of the due date for payment of the premium of such insurance. Such premium shall be paid by the servicemember within 30 days after receipt of that notice.

(3) PERIOD OF REINSTATED COVERAGE.—The period for which professional liability insurance coverage shall be reinstated for a servicemember under this subsection may not be less than the

balance of the period for which coverage would have continued under the insurance policy if the coverage had not been suspended.

(d) Increase in Premium.—

(1) LIMITATION ON PREMIUM INCREASES.—An insurance carrier may not increase the amount of the premium charged for professional liability insurance coverage of any servicemember for the minimum period of the reinstatement of such coverage required under subsection (c)(3) to an amount greater than the amount chargeable for such coverage for such period before the suspension.

(2) Exception.—Paragraph (1) does not prevent an increase in premium to the extent of any general increase in the premiums charged by that carrier for the same professional liability coverage for persons similarly covered by such insurance

during the period of the suspension.

(e) Continuation of Coverage of Unaffected Persons.—This section does not—

(1) require a suspension of professional liability insurance protection for any person who is not a person referred to in subsection (a) and who is covered by the same professional liability insurance as a person referred to in such subsection; or

(2) relieve any person of the obligation to pay premiums for

the coverage not required to be suspended.

(f) Stay of Civil or Administrative Actions.—

(1) STAY OF ACTIONS.—A civil or administrative action for damages on the basis of the alleged professional negligence or other professional liability of a servicemember whose professional liability insurance coverage has been suspended under subsection (b) shall be stayed until the end of the period of the suspension if—

(A) the action was commenced during the period of the

suspension;

(B) the action is based on an act or omission that occurred before the date on which the suspension became effective; and

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(C) the suspended professional liability insurance would, except for the suspension, on its face cover the alleged professional negligence or other professional liability negligence or other professional liability of the servicemember.

- (2) Date of commencement of action.—Whenever a civil or administrative action for damages is stayed under paragraph (1) in the case of any servicemember, the action shall have been deemed to have been filed on the date on which the professional liability insurance coverage of the servicemember is reinstated under subsection (c).
- (g) Effect of Suspension Upon Limitations Period.—In the case of a civil or administrative action for which a stay could have been granted under subsection (f) by reason of the suspension of professional liability insurance coverage of the defendant under this section, the period of the suspension of the coverage shall be excluded from the computation of any statutory period of limitation on the commencement of such action.

(h) Death During Period of Suspension.—If a servicemember whose professional liability insurance coverage is suspended under subsection (b) dies during the period of the suspension—

(1) the requirement for the grant or continuance of a stay in any civil or administrative action against such servicemember under subsection (f)(1) shall terminate on the date of the death

of such servicemember; and

(2) the carrier of the professional liability insurance so suspended shall be liable for any claim for damages for professional negligence or other professional liability of the deceased servicemember in the same manner and to the same extent as such carrier would be liable if the servicemember had died while covered by such insurance but before the claim was filed.

(i) DEFINITIONS.—For purposes of this section:

(1) ACTIVE DUTY.—The term "active duty" has the meaning given that term in section 101(d)(1) of title 10, United States

Code.

(2) PROFESSION.—The term "profession" includes occupation.

(3) Professional.—The term "professional" includes occupational.

#### SEC. 704. HEALTH INSURANCE REINSTATEMENT.

(a) REINSTATEMENT OF HEALTH INSURANCE.—A servicemember who, by reason of military service as defined in section 703(a)(1), is entitled to the rights and protections of this Act shall also be entitled upon termination or release from such service to reinstatement of any health insurance that—

(1) was in effect on the day before such service commenced;

and

(2) was terminated effective on a date during the period of such service.

(b) No Exclusion or Waiting Period.—The reinstatement of health care insurance coverage for the health or physical condition of a servicemember described in subsection (a), or any other person who is covered by the insurance by reason of the coverage of the servicemember, shall not be subject to an exclusion or a waiting period, if—

(1) the condition arose before or during the period of such

service;

(2) an exclusion or a waiting period would not have been imposed for the condition during the period of coverage; and

(3) if the condition relates to the servicemember, the condition has not been determined by the Secretary of Veterans Affairs to be a disability incurred or aggravated in the line of duty (within the meaning of section 105 of title 38, United States Code).

(c) Exceptions.—Subsection (a) does not apply to a servicemember entitled to participate in employer-offered insurance benefits pursuant to the provisions of chapter 43 of title 38, United States Code.

(d) Time for Applying for Reinstatement.—An application under this section must be filed not later than 120 days after the date of the termination of or release from military service.

#### SEC. 705. GUARANTEE OF RESIDENCY FOR MILITARY PERSONNEL.

For the purposes of voting for any Federal office (as defined in section 301 of the Federal Election Campaign Act of 1971 (2 U.S.C.

431)) or a State or local office, a person who is absent from a State in compliance with military or naval orders shall not, solely by reason of that absence-

(1) be deemed to have lost a residence or domicile in that State, without regard to whether or not the person intends to

return to that State;

(2) be deemed to have acquired a residence or domicile in any other State; or

(3) be deemed to have become a resident in or a resident of any other State.

#### SEC. 706. BUSINESS OR TRADE OBLIGATIONS.

(a) Availability of Non-Business Assets To Satisfy Obliga-TIONS.—If the trade or business (without regard to the form in which such trade or business is carried out) of a servicemember has an obligation or liability for which the servicemember is personally liable, the assets of the servicemember not held in connection with the trade or business may not be available for satisfaction of the obligation or liability during the servicemember's military service.

(b) Relief to Obligors.—Upon application to a court by the holder of an obligation or liability covered by this section, relief granted by this section to a servicemember may be modified as jus-

tice and equity require.

#### SEC. 2. CONFORMING AMENDMENTS.

(a) MILITARY SELECTIVE SERVICE ACT.—Section 14 of the Military Selective Service Act (50 U.S.C. App. 464) is repealed.

(b) TITLE 5, UNITED STATES CODE.

(1) Section 5520a(k)(2)(A) of title 5, United States Code, is amended by striking "Soldiers' and Sailors' Civil Relief Act of 1940" and inserting "Servicemembers Civil Relief Act"; and

(2) Section 5569(e) of title 5, United States Code, is amended—

(A) in paragraph (1), by striking "provided by the Soldiers' and Sailors' Civil Relief Act of 1940" and all that follows through "of such Act" and inserting "provided by the Servicemembers Civil Relief Act, including the benefits provided by section 702 of such Act but excluding the benefits provided by sections 104, 105, and 106, title IV, and title V (other than sections 501 and 510) of such Act"; and

(B) in paragraph (2)(A), by striking "person in the military service" and inserting "servicemember".

(c) TITLE 10, UNITED STATES CODE.—Section 1408(b)(1)(D) of title

10, United States Code, is amended by striking "Soldiers' and Sailors' Civil Relief Act of 1940" and inserting "Servicemembers Civil Relief Act".

(d) Internal Revenue Code.—Section 7654(d)(1) of the Internal Revenue Code of 1986 is amended by striking "Soldiers' and Sailors' Civil Relief Act" and inserting "Servicemembers Civil Relief Act".

(e) PUBLIC HEALTH SERVICE ACT.—Section 212(e) of the Public Health Service Act (42 U.S.C. 213(e)) is amended by striking "Soldiers' and Sailors' Civil Relief Act of 1940" and inserting "Servicemembers Civil Relief Act".

(f) Elementary and Secondary Education Act of 1965.—Section 8001 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7701) is amended by striking "section 514 of the Soldiers' and Sailors' Civil Relief Act of 1940 (50 U.S.C. App. 574)" in the matter preceding paragraph (1) and inserting "section 511 of the Sami are small Relief Act"

Servicemembers Civil Relief Act".

(g) NOAA COMMISSIONED OFFICER CORPS ACT OF 2002.—Section 262(a)(2) of National Oceanic and Atmospheric Administration Commissioned Officer Corps Act of 2002 (33 U.S.C. 3072(a)(2)) is amended to read as follows:

"(2) The Servicemembers Civil Relief Act.".

#### SEC. 3. EFFECTIVE DATE.

The amendment made by section 1 shall apply to any case that is not final before the date of the enactment of this Act.

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#### [SECTION 14 OF THE MILITARY SELECTIVE SERVICE ACT

#### CIVIL RELIEF

[Sec. 14. Notwithstanding the provisions of section 604 of the Act of October 17, 1940 (54 Stat. 1191), and the provisions of section 4 of the Act of July 25, 1947 (Public Law 239, Eightieth Congress), all of the provisions of the Soldiers' and Sailors' Civil Relief Act of 1940, as amended, including specifically article IV thereof, shall be applicable to all persons in the Armed Forces of the United States, including all persons inducted into the Armed Forces pursuant to this title or the Public Health Service, until such time as the Soldiers' and Sailors' Civil Relief Act of 1940, as amended, is repealed or otherwise terminated by subsequent Act of the Congress: Provided, That, with respect to persons inducted into the armed forces while this title is in effect, wherever under any section or provision of the Soldiers' and Sailors' Civil Relief Act of 1940, as amended, a proceeding, remedy, privilege, stay, limitation, accounting, or other transaction has been authorized or provided with respect to military service performed while such Act is in force, such section or provision shall be deemed to continue in full force and effect so long as may be necessary to the exercise or enjoyment of such proceeding, remedy, privilege, stay, limitation, accounting, or other transaction.

#### [CHAPTER 55 OF TITLE 5, UNITED STATES CODE

# [CHAPTER 55—PAY ADMINISTRATION \* \* \* \* \* \* \* \* \* \* [SUBCHAPTER II—WITHHOLDING PAY \* \* \* \* \* \* \* \* \* SEC. 5520A. GARNISHMENT OF PAY. (a) \* \* \*

(k)(1) \* \* \*

(2) Such regulations shall include provisions for—

(A) the involuntary allotment of the pay of a member of the uniformed services for indebtedness owed a third party as determined by the final judgment of a court of competent jurisdiction, and as further determined by competent military or executive authority, as appropriate, to be in compliance with the procedural requirements of the [Soldiers' and Sailors' Civil Relief Act of 1940] Servicemembers Civil Relief Act (50 App. U.S.C. 501 et seq.); and

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#### SEC. 5569. BENEFITS FOR CAPTIVES.

(a) \* \* \*

\* \* \* \* \* \* \*

(e)(1) Under regulations prescribed by the President, the benefits [provided by the Soldiers' and Sailors' Civil Relief Act of 1940, including the benefits provided by section 701 of such Act but excluding the benefits provided by sections 104, 105, 106, 400 through 408, 501 through 512, and 514 of such Act] provided by the Servicemembers Civil Relief Act, including the benefits provided by section 702 of such Act but excluding the benefits provided by sections 104, 105, and 106, title IV, and title V (other than sections 501 and 510) of such Act, shall be provided in the case of any individual who is a captive.

(2) In applying such Act under this subsection—

(A) the term "[person in the military service] servicemember" is deemed to include any such captive;

\* \* \* \* \* \* \* \*

#### SECTION 1408 OF TITLE 10, UNITED STATES CODE

## SEC. 1408. PAYMENT OF RETIRED OR RETAINER PAY IN COMPLIANCE WITH COURT ORDERS.

- (a) \* \* \*
- (b) Effective Service of Process.—For the purposes of this section—
  - (1) service of a court order is effective if—
    (A) \* \* \*

\* \* \* \* \* \* \* \*

(D) the court order or other documents served with the court order certify that the rights of the member under the [Soldiers' and Sailors' Civil Relief Act of 1940] Servicemembers Civil Relief Act (50 U.S.C. App. 501 et seq.) were observed; and

\* \* \* \* \* \* \*

## SECTION 7654 OF THE INTERNAL REVENUE CODE OF 1986

SEC. 7654. COORDINATION OF UNITED STATES AND CERTAIN POSSES-SION INDIVIDUAL INCOME TAXES.

(a) \* \* \*

(d) FEDERAL PERSONNEL.—In addition to the amount determined under subsection (a), the United States shall pay to each specified possession at such times and in such manner as determined by the Secretary—

(1) the amount of the taxes deducted and withheld by the United States under chapter 24 with respect to compensation paid to members of the Armed Forces who are stationed in such possession but who have no income tax liability to such possession with respect to such compensation by reason of the [Soldiers' and Sailors' Civil Relief Act] Servicemembers Civil Relief Act (50 App. U.S.C. 501 et seq.), and

\* \* \* \* \* \* \*

#### SECTION 212 OF THE PUBLIC HEALTH SERVICE ACT

MILITARY BENEFITS

SEC. 212. (a) \* \* \*

\* \* \* \* \* \* \*

(e) Active service of commissioned officers of the Service shall be deemed to be active military service in the Armed Forces of the United States for the purposes of all rights, privileges, immunities, and benefits now or hereafter provided under the [Soldiers' and Sailors' Civil Relief Act of 1940] Servicemembers Civil Relief Act (50 App. U.S.C. 501 et seq.).

\* \* \* \* \* \* \*

#### SECTION 8001 OF THE ELEMENTARY AND SECONDARY EDUCATION ACT OF 1965

#### SEC. 8001. PURPOSE.

In order to fulfill the Federal responsibility to assist with the provision of educational services to federally connected children in a manner that promotes control by local educational agencies with little or no Federal or State involvement, because certain activities of the Federal Government, such as activities to fulfill the responsibilities of the Federal Government with respect to Indian tribes and activities under [section 514 of the Soldiers' and Sailors' Civil Relief Act of 1940 (50 U.S.C. App. 574)] section 511 of the Servicemembers Civil Relief Act, place a financial burden on the local educational agencies serving areas where such activities are carried out, and to help such children meet challenging State standards, it is the purpose of this title to provide financial assistance to local educational agencies that—

(1) \* \* \* \* \* \* \* \* \* \*

Section 262(a)(2) of the National Oceanic and Atmospheric Administration Commissioned Officer Corps Act of 2002 (33 U.S.C. 3072)

# SEC. 3072. ELIGIBILITY FOR VETERANS BENEFITS AND OTHER RIGHTS, PRIVILEGES, IMMUNITIES AND BENEFITS UNDER CERTAIN PROVISIONS OF LAW

(a) IN GENERAL.—Active service officers of the Administration shall be deemed to be active military service for the purposes of all rights, privileges, immunities, and benefits under the following:

\* \* \* \* \* \* \*

(2) [The Soldiers' and Sailors' Civil Relief Act of 1940 (50 U.S.C. 501 et seq.),] The Servicemembers Civil Relief Act.

\* \* \* \* \* \* \*

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